

HĀLĀWAI KŪMAU A KE KŌMIKE HOʻOKELE A HŌʻOIA KEʻENA KULEANA HOʻOKIPA O HAWAIʻI

ADMINISTRATIVE AND AUDIT STANDING COMMITTEE MEETING HAWAI'I TOURISM AUTHORITY

<u>HĀLĀWAI KELEKA'A'IKE</u> <u>VIRTUAL MEETING</u>

Pōʻakolu, 22 Nowemapa 2023, 1:00 p.m. Wednesday, November 22, 2023 at 1:00 p.m.

E hoʻolele ʻīwā ʻia ka hālāwai ma o ka Zoom. Meeting will be live streaming via Zoom.

https://us06web.zoom.us/j/89214557547

E noi 'ia paha 'oe e kāinoa me kou inoa a leka uila paha. E 'olu'olu, e ho'okomo i kou inoa piha akā hiki nō iā 'oe ke ho'ohana i ka inoa kapakapa e like me kou makemake. You may be asked to enter your name or email. The Board requests that you enter your full name, but you may use a pseudonym or other identifier if you wish to remain anonymous.

Kelepona / Call In: (669) 444-9171 *Helu Hālāwai / Webinar ID:* 892 1455 7547

Hiki i ka lehulehu ke hōʻike manaʻo ma o ka palapala a i ʻole ma o ka waha. E kau palena ʻia ka hōʻike manaʻo waha (ma ke kino a i ʻole ma o ka Zoom) he ʻelima minuke ka lōʻihi no kēlā me kēia kumuhana. E kāinoa no ka hōʻike manaʻo waha ma ke pākaukau hoʻokipa ma ka lumi hālāwai. E kāinoa no ka hōʻike manaʻo waha ma o ka Zoom ma o ke pihi "Q&A." Members of the public may provide written or oral testimony on agenda items. Oral testimony (in-person or via Zoom) will be limited to five minutes for each testifier per agenda item. Signup for oral testimony via Zoom will be accepted through the Q&A feature on Zoom.

E ho'ohui 'ia nā palapala hō'ike mana'o i hiki ma ka pū'olo hālāwai. E leka uila 'ia nā palapala iā Carole Hagihara-Loo ma <u>carole@gohta.net</u>, a i 'ole, e lawe kino 'ia i ke ke'ena. No nā palapala hō'ike mana'o i hō'ea mai ma hope o ka pa'a o ka pū'olo hālāwai (he 48 hola ma mua o ka hālāwai), e kāka'ahi 'ia nā kope i ke kōmike a e mākaukau no ka 'ike 'ia e ke anaina ma ka hālāwai. Written testimony received ahead of the preparation of the committee packet will be included in the packet. Email written testimony to Carole Hagihara-Loo at Carole@gohta.net or handdeliver to the Hawai'i Tourism Authority office, 1801 Kalākaua Avenue, 1st Floor, Honolulu, HI 96815. Written testimony received after the issuance of the board packet (48 hours ahead of the meeting) will be distributed to the committee and available for public inspection at the meeting.

<u>AGENDA</u>

- 1. Ho'omaka a Wehena Call to Order and Opening Protocol
- 2. Kikolā

Roll Call to Announce Name of Participating Board Members and to Identify Who Else is Present with Board Member if Location is Nonpublic

3. 'Āpono Mo'olelo Hālāwai

Approval of Minutes of the October 18, 2023 Administrative and Audit Standing Committee Meeting

- Ka Pane Mai Ka Luna Hō'oia no Nā Hō'oia No Ke Ke'ena Kuleana Ho'okipa o Hawai'i Response from the State Auditor on the Status of Implementation of Audit Recommendations (Report No. 18-04 (Follow-up Report No. 22-09)
- 5. Kūkākūkā no ke Kuleana a me ka Uku no ka Pelekikena a Luna Hoʻokō o ke Keʻena Kuleana Hoʻokipa o Hawaiʻi, ka Luna Alowelo, a me nā Kūlana 'Ē A'e*** Discussion on the Role and Compensation of the Hawai'i Tourism Authority's Interim President and CEO, Chief Brand Officer, and Others ***
- 6. Kūkākūkā no Nā Mea Like 'Ole No Nā Limahana*** Discussion of Various Personnel Issues***
- 7. Hoʻokuʻu Adjournment

*** 'Aha Ho'okō: Ua hiki i ka Papa Alaka'i ke mālama i kekahi hālāwai kūhelu i kū i ka Hawai'i Revised Statutes (HRS) § 92-4. E mālama 'ia kēia hālāwai kūhelu nei ma lalo o ka § 92-5 (a)(4), § 92-5 (a)(8) and §201B-4(a)(2) no ka pono o ko ka Papa Alaka'i kūkā a ho'oholo 'ana i nā nīnūnē a nīnau i pili i ko ka Papa Alaka'i kuleana me ko ka Papa Alaka'i loio. He hālāwai kūhelu kēia i 'ole paulele 'ia ka 'ikepili a i mea ho'i e mālama kūpono ai i ko Hawai'i 'ano, he wahi i kipa mau 'ia e nā malihini.

*** **Executive Session:** The Board may conduct an executive session closed to the public pursuant to Hawai'i Revised Statutes (HRS) § 92-4. The executive session will be conducted pursuant to HRS § 92-5 (a) (2), § 92-5 (a)(4), § 92-5 (a)(8) and §201B-4(a)(2) for the purpose of consulting with the board's attorney on questions and issues pertaining to the board's powers, duties, privileges, immunities, and liabilities; to consider hiring and evaluation of officers or employees, where consideration of matters affecting privacy will be involved; and to discuss information that must be kept confidential to protect Hawai'i's competitive advantage as a visitor destination.

Inā he lawelawe a mea like paha e pono ai ke kīnānā, e hoʻokaʻaʻike aku me Carole Hagihara-Loo ma (808)-973-2289 a ma ka leka uila e like me ka wikiwiki i hiki, ʻaʻole hoʻi a ma ʻō aku o ka ʻekolu lā ma mua o ka hālāwai. Inā ʻike ʻia he noi i ka lā ma mua o ka hālāwai, e hoʻāʻo mākou e ʻimi i ka lawelawe a mea like paha, ʻaʻole naʻe hoʻi e hiki ke hoʻohiki ʻia ke kō o ua noi lā. Ua noa pū kēia hoʻolaha ma nā kino ʻokoʻa e like me ka mea pono.

If you need an auxiliary aid/service or other accommodation due to a disability, contact Carole Hagihara-Loo at (808) 973-2289 or <u>carole@gohta.net</u> as soon as possible, preferably no later than 5 days prior to the meeting. **Requests made as early as possible have a greater likelihood of being fulfilled.** Upon request, this notice is available in alternative/accessible formats.

E like nō me ka 'ōlelo o ke Kānāwai Hawai'i i ho'oholo 'ia māhele 92-32.7, e mālama ana ke Ke'ena Kuleana Ho'okipa o Hawai'i i kekahi wahi e hiki ai ka po'e o ka lehulehu ke noho a komo pū ma nā hālāwai ma o ka ho'ohana 'ana i ka 'enehana pāpaho (ICT). Aia ana kēia 'enehana pāpaho ma ka papahele mua o ka lumi ho'okipa i mua o ke Ke'ena Kuleana Ho'okipa o Hawai'i ma ka Hale 'Aha. 'O 1801 Kalākaua Avenue, Honolulu, Hawai'i, 96815 ka helu wahi.

In accordance with HRS section 92-3.7, the Hawai'i Tourism Authority will establish a remote viewing area for members of the public and board members to view and participate in meetings held using interactive conference technology (ICT). The ICT audiovisual connection will be located on the 1st Floor in the Lobby area fronting the Hawaii Tourism Authority at the Hawai'i Convention Center at 1801 Kalākaua Avenue, Honolulu, Hawai'i, 96815.

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Approval of the Minutes of the October 18, 2023 Administrative & Audit Standing Committee Meeting



ADMINISTRATIVE & AUDIT STANDING COMMITTEE MEETING HAWAI'I TOURISM AUTHORITY Wednesday, October 18, 2023, at 12:30 p.m.

Virtual Meeting

MINUTES OF THE ADMINISTRATIVE & AUDIT STANDING COMMITTEE MEETING

MEMBERS PRESENT:

Mike White (Chair), Mufi Hannemann (Vice-Chair), David Arakawa, Dylan Ching, James Tokioka (Ex Officio, DBEDT Director)

MEMBERS NOT PRESENT:

NON-VOTING MEMBER:

HTA STAFF PRESENT:

LEGAL COUNSEL:

Mahina Paishon-Duarte

James McCully

Daniel Nāhoʻopiʻi, Isaac Choy, Ilihia Gionson, Talon Kishi

John Cole

1. Call to Order and Opening Protocol

Chair White called the meeting to order at 12:34 p.m.

2. Roll Call to Announce Name of Participating Board Members and to Identify Who Else is Present with Board Member if Location is Nonpublic

Mr. Gionson did the roll call, and members were confirmed in attendance were by themselves.

3. Approval of Minutes of the April 25, 2023 Administrative and Audit Standing Committee Meeting

Mr. Arakawa made a motion to approve the minutes, and Mr. Ching seconded. Mr. Casson-Gionson did the roll call, and the motion passed unanimously.

4. Discussion on Hawai'i Tourism Authority's Emergency Fund Expenditure Policy and Procedures

The HTA Emergency Fund is administered by the HTA, not DAGS. Mr. Kishi will put the procedures into place and internal controls as they spend the funds. They want to ensure they spend the funds following DAGS rules. He gave the floor to Mr. Kishi.

Mr. Kishi went over the Tourism Emergency Special Fund payment procedures. He highlighted a few points in the document he had prepared.

The use of TESF funds shall be approved by the Board or approved in writing by the President and CEO of the HTA. He asked if it should only be approved by the Board or allow the president or CEO to provide that approval. Chair White said that assuming the specific uses would be approved by the CEO within the guidelines or the total budget approved by the Board would be fine. He said the actual approval of the expenditure could rest with the CEO.

Mr. Arakawa concurred with Chair White; however, if the emergency funding is taking money from other areas approved in the budget, then that changes the budget, so it must be part of the approved budget. He asked what an emergency spend is. Mr. Kishi said an example is using the funds to pay for the bus fares for the Maui fires for the evacuees. Mr. Arakawa said that was not in the original budget. He suggested that if it is an emergency, it could be brought to the Board afterward if there are time constraints.

Mr. Hannemann agreed with the discussion taking place. Mr. Ching was also happy with the discussions. Chair White said there will be times when they have to commit to spending the money for an emergency, but it has to be run by the Board afterward.

Mr. Kishi spoke about the procurement section. All goods and services procured shall follow all HRS 103D requirements, the same rules for current procurements. Chair White asked what is allowed under HRS 103D concerning emergency expenditures. Mr. Kishi said there are emergency procurements that they can use. There are also sole source provisions, but they can use emergency procurement in these types of emergency situations. Mr. Choy said the emergency proclamation suspended 103D, but by the abundance of caution, the finance department followed as many procurement procedures as possible to ensure they would not get criticized for expenditures without the proper procedures. Within 103D there are emergency procurement procedures. Mr. Kishi spoke about contract management. Tourism emergency contracts, agreements, and purchase orders shall be managed as described in the below HTA procedures:

- 1. Contract Monitoring Procedure 400-20.01
- 2. Contract Deliverable Procedure 400-20.02
- 3. Contract Close-Out Procedure 400-20.03
- 4. Contract Enforcement Procedure 400-20.05

Mr. Kishi said he could provide the members with a copy if anyone wanted to look at it in more detail. Mr. Arakawa said this is important. He asked if the four issues were part of the 2018 audit monitoring contracts. Mr. Choy said it was. The procedures outlined go above and beyond what is required of 103D.

Mr. Kishi spoke about payment preparation and processing. Expenditures paid with TESF funds shall be processed as described below:

1. Pursuant to chapter 201B-10 HRS, funds for the TESF shall be held outside the State Treasury. Funds are currently held in a Trust Fund account and a Business Checking account with the Bank of Hawai'i. Payments using TESF funds shall be made from the BOH Checking Account. Because they are using this account, the payment request will not go through some of the review and approval procedures that most HTA payments go through because when they submit their payment request to the state, DBEDT staff and DAG staff also review and approve the payment requests, which is one of the main missing internal controls that will not be included in the TESF payment processing. The HTA's internal contract management and approval procedures are very robust.

2. Accounts Payable Documentation Procedure 300-03.01. Key controls include but are not limited to:

a. Program managers or designated staff are responsible for substantiating expenditures and invoices. The staff shall approve expenditures described in "Expenditure Approval Procedures 300-04.01." Staff shall maintain a contract file that includes items such as but not limited to contract checklists, contract evaluation forms for final payments, CVCs, and a list of expenditures sampled and reviewed for cost-reimbursement contracts as described in "Payment of Cost Reimbursable Contracts Procedure 300-03.08."

b. All payment requests must be processed and approved in Microix before check signing. Approvers include the program manager, program supervisor (Senior Brand Manager, Chief Branding Officer, Director of Planning, Chief Administrative Officer, etc.), Budget Fiscal Officer, Chief Executive Officer (if applicable), and Board Chair (if applicable). 3. Check signing procedures 300-03.04. Key controls include but are not limited to:

a. Two signatures are required for check payments.

b. The below authorizations have been applied in the Microix approval process described in step 2b above:

i. Checks above \$25,000 require the President and CEO's signature.ii. Checks above \$50,000 require the HTA Board of Directors Chair's signature.

Mr. Arakawa mentioned an interest amount the HTA had to pay previously because they had not paid HVCB. He asked if there was a deadline for the program managers to process payments. He said when they return to the regular procedures, they need to talk about timing for getting payments out on time, as \$4 million in arrears is too much. Mr. Choy said he had already put the procedures in place. The vendors will simultaneously invoice Mr. Choy as they invoice the front office, so he will know when the invoice comes in. Mr. Kishi will then wait for approvals to come from the back office.

4. Once approvals are completed in Microix, the Account Specialist will prepare the payment packet, including the invoice, CVC, and approval audit sheet printed from Microix.

5. ACH payments - Must be completed through the Bank of Hawai'i's electronic payment portal. An ACH request is a two-step process:

a. Initiate payment – Must be completed by a designated staff member.

b. Approve payment – Must be completed by a second designated staff member. He added that each staff member who will be assigned the ACH request will have their unique login information.

i. The HTA's bylaws appoint the CEO, CAO, Chief Brand Office, Vice President of Finance, and Budget Fiscal Officer, are cumulatively called "fiscal accounts officers," to have the charge and custody to manage all bank accounts opened or maintained on behalf of the HTA, as a public entity of the State of Hawai'i. These responsibilities include issuing checks and other payment orders.

6. For check payments - The Account Specialist will obtain two signatures for each check.

7. The Account Specialist will file the payment packet and a copy of the check. Payments processed through FAMIS and paid out of the State Treasury are usually reviewed and

approved by DBEDT and DAGS staff. As TESF payments will be made from a BOH Checking Account, DBEDT and DAGS staff will not review and approve payment requests. Bank of Hawai'i policies only require one check signature, regardless of the dollar amount. The twosignature requirement is solely an HTA policy.

Mr. Nāhoʻopiʻi thanked Mr. Kishi for his work on the document. He mentioned that Mr. Cole pointed out that to authorize the use of the emergency fund, the HTA needs to have policies on how to spend the money, but they do not have policies to spend the TESF, only policies on how to spend normal fund money. That is why he asked Mr. Kishi to work on the procedures.

Chair White asked if there were any objections for the Audit Administrative Standing Committee to recommend adding this item to the Board agenda. There were no objectives.

5. Hawai'i Tourism Authority's Mission Statement to Include:

a. To Appropriately Address All Issues Brought Forth by Whistleblowers

Mr. Choy corrected the titling and said it is the HTA Board's Administrative and Audit Standing Committee's purpose statement. He added two points to the purpose statement. The first is to address all issues brought forth by the whistleblowers appropriately. Mr. Hannemann asked if Mr. Choy could elaborate on the process. Mr. Choy said the provision is to give the HTA Board or people who want to report any waste, fraud, and abuse to the Board. The Board has the authority to decide on the next step if somebody should report an event. Mr. Arakawa said that every year, when the auditors go to the HTA, the Board is asked if there is any information from whistleblowers or anyone about wrongdoing, which is followed up on. Chair White asked if Mr. Choy said he was adding item four and five to the purpose statement.

Chair White welcomed Dir. Tokioka joined the meeting.

b. To Review Internal Inspection Reports Prepared by the Audit and Compliance Division of the Hawai'i Tourism Authority's Finance Department

Mr. Choy said the finance department is training hard to make the processes of the HTA more accountable. This point was a finding in a legislative auditor's report that they were not inspecting the work going out. He explained what an inspection is: it is a historical look at the work they have done to be able to point out deficiencies, and they use that information for training or updating internal control procedures. He added another bullet

point for the Audit Committee: that when they do the inspections, the Committee would have access to the inspection reports. He said they have started the inspection process and found some deficiencies, but they will be doing the inspections on a remedial and educational basis.

Chair White asked if there were any objections to adding the items to the policies. There were none.

6. Discussion on the Hawai'i Tourism Authority's Response to the State of Hawai'i Office of the Auditor's Request for Information on Status of Implementation of Audit Recommendations (Report No. 18-04 (Follow-Up Report No. 22-09))

Mr. Choy said this item is to record that they did submit the response on time, as requested by the legislative auditor. He submitted a copy of the report to everyone (180 pages).

Chair White said he can see in the report that Mr. Choy had checked off some items that were not implemented or partially implemented. With the remaining items, they have fourteen that are fully implemented and six that remain partially implemented. He asked if all of the fully implemented were working well. Mr. Choy confirmed that as correct. He said the problem he had with the legislative auditor's report is that it was done in 2018 when the HTA had a procurement exemption, and under that, there were a lot of policies and procedures not in alignment with HRS 103D. He said they are fully aligned with HRS 103D now.

Mr. Arakawa asked what the next step is. Mr. Choy said the auditor would give his editorial comments. Chair White asked if they had been told when the next audit would be undertaken. Mr. Choy said the statute calls for an audit every five years of any contract over \$15 million. In the last five-year term, there were no contracts over \$15 million, but with the CNHA contract and the USA contract, they will be going over this amount, so that audit will probably be in the next two years.

7. Discussion on the Role and Compensation of the Hawai'i Tourism Authority's Interim President and CEO, Chief Brand Officer, and Others

Chair White requested that item 8 follow item 6 as he anticipated an Executive Session for item 7.

8. Presentation, Discussion, and Action on the Hawai'i Tourism Authority's Procurement Policy #400-01 Mr. Choy said that because they moved to fully implement HRS 103D, he changed the procurement policy in the policy statement. It is only one sentence that he needs Board approval for.

He read the sentence. "The purpose of this policy is to comply with the Hawaii state procurement code HRS103D, its administrative rules, policies, procedures, circulars, and forms. We will fully comply with the Hawaii State Procurement Code." He needed the committee's recommendation to the Board to approve the amendment. There were no questions or comments. Chair White said the committee will recommend the acceptance of the policy change to the Board.

Chair White asked Mr. Cole request to move item 7 to Executive Session. Mr. Cole said they would go into Executive Session pursuant to HRS section 92-5(A)(2) to consider the evaluation of employees/officers where consideration of matters affecting their privacy may be involved.

Chair White asked for a motion. Mr. Hannemann made a motion, and Mr. Arakawa seconded. Mr. Gionson did the roll call, and the motion passed unanimously.

Chair White moved to recess and enter the Executive Session.

9. Adjournment

The adjournment was moved, seconded, and carried unanimously. The meeting was adjourned at 2:42 p.m.

Respectfully submitted,

Sheilland Reyes

Sheillane Reyes Recorder

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Response from the State Auditor on the Status of Implementation of Audit Recommendations (Report No. 18-04 (Follow-up Report No. 22-09)



LESLIE H. KONDO State Auditor

(808) 587-0800 lao.auditors@hawaii.gov

November 16, 2023

VIA EMAIL (Daniel@gohta.net)

The Honorable Daniel Nahoopii Interim President Hawai'i Tourism Authority 1801 Kalākaua Avenue, 1st Floor Honolulu, Hawai'i 96815

Re: <u>Report on the Implementation of State Auditor's Recommendations 2018 - 2021</u>, <u>Report No. 23-09</u>

Dear Interim President Nahoopii:

Please find attached Report No. 23-09, *Report on the Implementation of State Auditor's Recommendations 2018 - 2021*. This report is being issued pursuant to Section 23-7.5, Hawai'i Revised Statutes, and is a report on the follow-up reviews of State departments and agencies' implementation of audit recommendations contained in audits issued in calendar years 2018-2021.

The report is accessible through our website at: https://files.hawaii.gov/auditor/Reports/2023/23-09.pdf.

If you have questions about the report, please feel free to contact me.

Very truly yours,

Leslie H. Kondo State Auditor

LHK:emo

Attachment

cc/attach:

Mr. Blaine Miyasato, Chair, Hawai'i Tourism Authority Board of Directors (bmiyasato@gohta.net)Isaac W. Choy, Vice President, Finance (isaac@gohta.net)

Report on the Implementation of State Auditor's Recommendations 2018 – 2021

A Report to the Governor and the Legislature of the State of Hawai'i

Report No. 23-09 November 2023





OFFICE OF THE AUDITOR STATE OF HAWAI'I



OFFICE OF THE AUDITOR STATE OF HAWAI'I

Constitutional Mandate

Pursuant to Article VII, Section 10 of the Hawai'i State Constitution, the Office of the Auditor shall conduct post-audits of the transactions, accounts, programs and performance of all departments, offices and agencies of the State and its political subdivisions.

The Auditor's position was established to help eliminate waste and inefficiency in government, provide the Legislature with a check against the powers of the executive branch, and ensure that public funds are expended according to legislative intent.

Hawai'i Revised Statutes, Chapter 23, gives the Auditor broad powers to examine all books, records, files, papers and documents, and financial affairs of every agency. The Auditor also has the authority to summon people to produce records and answer questions under oath.

Our Mission

To improve government through independent and objective analyses.

We provide independent, objective, and meaningful answers to questions about government performance. Our aim is to hold agencies accountable for their policy implementation, program management, and expenditure of public funds.

Our Work

We conduct performance audits (also called management or operations audits), which examine the efficiency and effectiveness of government programs or agencies, as well as financial audits, which attest to the fairness of financial statements of the State and its agencies.

Additionally, we perform procurement audits, sunrise analyses and sunset evaluations of proposed regulatory programs, analyses of proposals to mandate health insurance benefits, analyses of proposed special and revolving funds, analyses of existing special, revolving and trust funds, and special studies requested by the Legislature.

We report our findings and make recommendations to the governor and the Legislature to help them make informed decisions.

For more information on the Office of the Auditor, visit our website: <u>https://auditor.hawaii.gov</u>

Foreword

This is a report on the follow-up reviews of implementation by state departments and agencies of audit recommendations contained in audits issued in calendar years 2018–2021. We conducted the follow-ups pursuant to Section 23-7.5, Hawai'i Revised Statutes, which requires the Auditor to report to the Legislature on each recommendation that the Auditor has made that is more than one year old and that has not been implemented by the audited agency.

We wish to express our appreciation for the cooperation and assistance extended to us by the various audited agencies and others whom we contacted during the course of the follow-up reviews.

Leslie H. Kondo State Auditor

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Status of Implementation of Audit Recommendations from Reports Issued 2018 – 2021

Section 23-7.5, Hawai'i Revised Statutes, requires the Auditor to report to the Legislature annually on each audit recommendation more than one year old that has not been implemented by the audited agency. Our office follows up on recommendations in two ways. First, on an annual basis, we send requests to the agencies for status of implementation of our recommendations and details on steps taken toward implementation. Second, we conduct an active follow-up two to three years after issuance of the audit report containing recommendations and issue a separate follow-up report. Here, we report the latest status on the implementation of recommendations made in our reports issued from 2018 to 2021.

Introduction

VERY YEAR, we follow up on recommendations made in our audit reports. We ask agencies to provide us with the status of their implementation of the recommendations made as part of our audit starting a year after the report was issued. After two or three years, we conduct a more rigorous follow-up review. Those reviews, which we refer to as "active reviews," include interviewing

Definition of Terms

WE DEEM recommendations:

Implemented

where the department or agency provided sufficient and appropriate evidence to support all elements of the recommendation;

Partially Implemented

where some evidence was provided but not all elements of the recommendation were addressed;

Not Implemented

where evidence did not support meaningful movement towards implementation, and/or where no evidence was provided;

Not Implemented - N/A

where circumstances changed to make a recommendation not applicable; and

Not Implemented - Disagree

where the department or agency disagreed with the recommendation, did not intend to implement, and no further action will be reported. selected personnel from the agency and examining the agency's relevant policies, procedures, records, and documents to assess whether action on recommendations has been taken. Our efforts are limited to reviewing and reporting on an agency's implementation of recommendations made in the original audit report. We do not explore new issues or revisit issues from the report unrelated to our original recommendations.

From 2018 to 2021, we made 202 audit recommendations. Based on information self-reported by the agencies and information from active reviews, 148 of those recommendations have been partially or fully implemented.

In 2020, we suspended work on ongoing audits so those auditees could adjust to performing their work remotely and address COVID-19-related issues. During that time, we performed a series of limited scope reviews and financial reporting on pandemic-related issues such as contact tracing, reporting of cases, suspension of tax breaks during difficult fiscal times, and amounts in special and revolving funds. These reports were specifically applicable to the challenges facing our state in 2020, so any recommendations in those reports are not included in our count, and no follow-up on the implementation status of recommendations contained in those reports was warranted.

We based our scope and methodology on guidelines published by the United States Government Accountability Office (GAO) – formerly the General Accounting Office – including *How to Get Action on Audit Recommendations* and *Government Auditing Standards*, as well as on Hawai'i Revised Statutes (HRS), Section 23-7.5.

According to the GAO, saving tax dollars, improving programs and operations, and providing better service to the public represent audit work's "bottom line." Recommendations are the vehicles by which these objectives are sought. However, it is action on recommendations – not the recommendations themselves – that helps government work better. Effective follow-up is essential to realizing the full benefits of audit work.

Audit Recommendations Implementation Reports Issued 2018 – 2021

Determining progress

The time it takes an agency to implement a recommendation depends on the type of recommendation. While some fall fully within the purview of an audited agency and can be addressed relatively quickly, others may deal with complex problems, involve multiple agencies, or require legislative action, resulting in a longer implementation period. We recognize ample time should be afforded to agencies implementing recommendations for a follow-up system to be useful and relevant.

With those observations in mind, we have determined an "active" follow-up effort, where we review and assess an agency's efforts to implement our recommendations, is most effective and relevant if conducted two to three years after publication of an audit report. Too short an interval between audit report and follow-up might not give agencies enough time to implement; too long might allow agencies to lose valuable personnel and institutional knowledge needed to implement change. This is consistent with the GAO's experience that action on recommendations usually occurs in the first three years after the recommendation is made.

Our current policy is to conduct follow-ups on recommendations for a five-year period after issuance of the report. After this time, further action on recommendations is unlikely. At that point, a new audit may be more appropriate.

The following pages present our summaries of the most recent status for recommendations from reports issued in the last five years. In many cases, the latest status is based on the agencies' responses to our formal requests for an updated status of implementation of our recommendations.

It is important to stress that, unlike our "active" follow-up reports, the agencies' responses to our requests for updates are just that – status as reported by the agencies themselves. Reporting of these responses is not based on an independent assessment by our office. However, the responses do represent the most recent status available to us.

Copies of our reports, including active follow-up reports, are available on our website at <u>https://www.auditor.hawaii.gov/</u>.

Audit Recommendations Implementation Dashboard

No. 18-01	Department of Business, Economic Development and Tourism Audit of the Hawai'i State Energy Office 9 recommendations
No. 18-03	Office of Hawaiian Affairs Audit of the Office of Hawaiian Affairs 39 recommendations
No. 18-04	
No. 18-05	Public Utilities Commission Audit of the Public Utilities Commission 12 recommendations
No. 18-08	Office of Hawaiian Affairs Audit of the Office of Hawaiian Affairs' Competitive Grants 11 recommendations
No. 18-09	Department of the Attorney General Audit of the Department of the Attorney General's Asset Forfeiture Program 7 recommendations
No. 18-18	Department of Health Audit of the Office of Health Care Assurance's Adult Residential Care Homes Program 9 recommendations
No. 19-01	Department of Land and Natural Resources Audit of the Department of Land and Natural Resources' Land Conservation Fund 13 recommendations
No. 19-12	Department of Land and Natural Resources Audit of the Department of Land and Natural Resources' Special Land and Development Fund 17 recommendations
No. 19-13	Department of Education Audit of the Department of Education's Administration of School Impact Fees 22 recommendations
No. 21-01	Agribusiness Development Corporation Audit of the Agribusiness Development Corporation
	36 recommendations
Implemer	nted 🗧 Partially Implemented 📕 Not Implemented 📕 Not Implemented - N/A 📑 Not Implemented - Disagree



REPORT NO. 18-01 Audit of the Hawai'i State Energy Office

Number of Recommendations: 9	Audit Recommendations by Status	Partially Implemented
Number of Recommendations Partially or Fully Implemented: 7	In Report No. 18-01, we made a total of 9 recommendations to the agency.	Not Implemented Not Implemented - N/A Not Implemented - Disagree
Percent Partially or Fully Implemented: 78%		Source: Office of the Auditor

IN REPORT NO. 18-01, <u>Audit of the Hawai'i State</u> <u>Energy Office</u>, we reported specific contributions to advancing the State's clean energy initiatives were unclear, and the agency's strategic plan and updates included goals and targets that were unrealistic and may be impossible to achieve. We also noted an imminent financial shortfall would significantly impact Energy Office operations.

In 2019, we issued a formal request for information to the Department of Business, Economic Development and Tourism (DBEDT) on the status of audit recommendations from Report No. 18-01. The agency reported that all of our recommendations had been fully implemented.

In 2020, we conducted an active follow-up into the implementation of our recommendations, and in

2021 we issued Report No. 21-05 entitled, *Follow-Up* on *Recommendations from Report No. 18-01*, <u>Audit of the Hawai'i State Energy Office</u>. In that report, we found that seven out of nine (78%) of our recommendations had been at least partially implemented.

In 2022, we issued a formal request for information on the status of audit recommendations that had not been fully implemented in Report No. 21-05. The agency reported that of the applicable recommendations, all had been fully implemented.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

Recommendation	Status of Recommendation
(1.a.) The Energy Office should establish short-term and long-term financial plans to ensure sustainability.	• 2021: Auditor reports Not Implemented - N/A Follow-Up, Report No. 21-05.
	Our follow-up report noted: "[T]he Energy Office's financial plans as of February 2019 were obviated less than six months later when Act 122 transitioned the funding for the Energy Office's personnel and operations to the State's general fund in fiscal year 2020."
	2019: DBEDT reports Implemented Self-reported February 28, 2019.
(1.b.) The Energy Office should reduce operating expenses to a sustainable level.	2021: Auditor reports Not Implemented - N/A Follow-Up, Report No. 21-05.
	Our follow-up report noted: "[W]e need not determine whether those reductions amounted to 'a sustainable level' of operating expenses, as we recommended. Nor need we decide whether what the Energy Office characterized as its achievement of 'a more sustainable' level of expenses partially implements the 'sustainable level' we recommended. Those determinations have been obviated by the intervening enactment of Act 122." 2019: DBEDT reports Implemented Self-reported February 28, 2019.
(1.c.) The Energy Office should immediately update its strategic plan.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-05.
	• 2019: DBEDT reports Implemented Self-reported February 28, 2019.
(2.a.) The Energy Office should also develop and implement robust project management and reporting processes by documenting the justification for initiation of each project, measurable goals, budget and staffing requirements, implementation and execution strategies, and project schedule.	• 2022: DBEDT reports Implemented Self-reported April 29, 2022.
	• 2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-05.
	• 2019: DBEDT reports Implemented Self-reported February 28, 2019.

Recommendation	Status of Recommendation
(2.b.) The Energy Office should also develop and implement robust project management and reporting processes by establishing performance measures for all programs and activities.	• 2022: DBEDT reports Implemented Self-reported April 29, 2022.
	• 2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-05.
	• 2019: DBEDT reports Implemented Self-reported February 28, 2019.
(2.c.) The Energy Office should also develop and implement robust project management and reporting processes by monitoring the progress and status of programs and activities.	• 2022: DBEDT reports Implemented Self-reported April 29, 2022.
	• 2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-05.
	• 2019: DBEDT reports Implemented Self-reported February 28, 2019.
(2.d.) The Energy Office should also develop and implement robust project management and reporting processes by ensuring an analysis of achievements and impacts on the State's clean energy goals upon project completion.	• 2022: DBEDT reports Implemented Self-reported April 29, 2022.
	• 2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-05.
	• 2019: DBEDT reports Implemented Self-reported February 28, 2019.
(2.e.) The Energy Office should also develop and implement robust project management and reporting processes by reporting the resultant achievements and impacts in its annual and Act 73 reports clearly and concisely, so that the Legislature and public can evaluate the office's progress toward its goals.	• 2022: DBEDT reports Implemented Self-reported April 29, 2022.
	• 2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-05.
	• 2019: DBEDT reports Implemented Self-reported February 28, 2019.
(2.f.) The Energy Office should also develop and implement robust project management and reporting processes by establishing written policies and procedures that all program staff are required to follow.	• 2022: DBEDT reports Implemented Self-reported April 29, 2022.
	• 2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-05.
	• 2019: DBEDT reports Implemented Self-reported February 28, 2019.



REPORT NO. 18-03 Audit of the Office of Hawaiian Affairs



Audit Recommendations by Status

In Report No. 18-03, we made a total of 39 recommendations to the agency.



Implemented
 Partially Implemented
 Not Implemented
 Not Implemented - N/A
 Not Implemented - Disagree

Source: Office of the Auditor

IN REPORT NO. 18-03, *Audit of the Office of Hawaiian Affairs*, we found spending on noncompetitive Kūlia Initiatives was nearly double what the Office of Hawaiian Affairs (OHA) spent on closely vetted, competitive grants and the Fiscal Reserve lacked a clear policy guiding its use and had been spent down rapidly. We reported CEO Sponsorships were subject to minimal oversight and were often, despite written guidelines, approved based on personal discretion. We also reported rules governing Trustee Allowances were broad and arbitrarily enforced, leading to many instances of questionable spending.

In 2019, we issued a formal request for information to OHA on the status of audit recommendations from Report No. 18-03. The agency reported that all of our recommendations had been at least partially implemented. In 2021, we conducted an active follow-up into the implementation of our recommendations, and in 2022 we issued Report No. 22-04 entitled, *Follow-Up on Recommendations from Report No. 18-03, Audit of the Office of Hawaiian Affairs.* As a result of that report, we found that 24 out of 39 (62%) of our recommendations had been at least partially implemented.

In 2023, we issued a formal request for information on the status of audit recommendations that had not been fully implemented in Report No. 22-04. The agency reported that of the applicable recommendations, 14 are no longer applicable, and the other eight are at least partially implemented.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

Recommendation	Status of Recommendation
 (OHA Board of Trustees, 1.a.) OHA Board of Trustees should, in general, require trustees and trustee staff to attend regular training that includes, but is not limited to: i. Fiduciary duties and other responsibilities of trustees; ii. State Ethics Code, Chapter 84, HRS; iii. Sunshine Law, part I of Chapter 92, HRS: and iv. Uniform Information Practices Act (Modified), Chapter 92F, HRS. 	• 2023: OHA reports Partially Implemented Self-reported May 1, 2023.
	2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.
	2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Board of Trustees, 1.b.) OHA Board of Trustees should, in general, ensure that OHA policies and procedures, applicable to trustees and the Administration, align and are consistent with OHA's mission, trustees' fiduciary duties, and State laws.	• 2023: OHA reports Implemented Self-reported May 1, 2023.
	2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.
	• 2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Board of Trustees, 1.c.) OHA Board of Trustees should, in general, develop a clearly defined process by which trustees must hold each other individually accountable for actions that are inconsistent with their collective fiduciary duties and responsibilities to trust beneficiaries and for violations of State laws.	• 2023: OHA reports Implemented Self-reported May 1, 2023.
	• 2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.
	• 2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Board of Trustees, 1.d.) OHA Board of Trustees should, in general, provide greater transparency into OHA's administration of trust assets, including OHA's fiscal year budgets and actual expenditures, specific information regarding the Grants, Sponsorships, and other funding awarded by OHA, OHA's investment portfolio holdings and returns, and expenditures by trustees using Trustee Allowances. Consider posting such information on OHA's website or some other similarly accessible public portal.	• 2022: Auditor reports Implemented Follow-Up, Report No. 22-04.
	2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Board of Trustees, 1.e.) OHA Board of Trustees should, in general, consider requiring board approval of all Grants, Sponsorships, and other funding awarded by OHA and/or that use Native Hawaiian Trust Fund assets.

(OHA Board of Trustees, 1.f.) OHA Board of Trustees should, in general, require the Administration to develop a master list of all OHA Grants, Sponsorships, and other funding awarded, including the name of the individual, group, or organization receiving the funds, the amount of the award, and the approving or granting entity within OHA (such as the board, CEO, or line of business).

Status of Recommendation

2023: OHA reports Implemented Self-reported May 1, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Implemented Self-reported March 28, 2019.

2023: OHA reports Partially Implemented

Self-reported May 1, 2023.

2022: Auditor reports Not Implemented Follow-Up, Report No. 22-04.

Our follow-up report noted: "While the Board of Trustees has not required the Administration to develop a master list of all OHA grants, sponsorships and other funding awarded, according to OHA, it has developed an information database system that ensures grants are monitored and evaluated consistently... OHA represents its practice is to run a quarterly report for all grants and contracts, which is documented in OHA's financial reporting, including variances and budget adjustment parameters for each quarter. The master list provided by OHA in March 2021 included 36 active grants, 26 closed grants, and 11 pending grants and is updated on a weekly and quarterly basis.

The master list does not include sponsorships and other funding awarded by OHA, and no information about the approving or granting entity within OHA (such as the Board, CEO, or line of business) is included. In its policies and procedures, the Board should document the requirement that the Administration develop a master list of *all* OHA grants, sponsorships, and other funding awarded, including the name of the individual, group, or organization receiving the funds, the amount of the award, and the approving or granting entity within OHA (such as the Board, CEO, or line of business). A documented policy would clarify the process and allow the Board and the Administration to hold staff accountable for performing the required procedure."

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Board of Trustees, 1.g.) OHA Board of Trustees should, in general, consider developing policies regarding the maximum number and maximum total dollar amount of Grants, Sponsorships, and other funding awarded to the same individual, group, or organization during a fiscal year or other determined period.

(OHA Board of Trustees, 2.a.) OHA Board of Trustees should, with respect to Kulia Initiatives, determine and clearly define the purpose of Kūlia Initiatives.

Status of Recommendation

2023: OHA reports Partially Implemented Self-reported May 1, 2023. 2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04. 2019: OHA reports Partially Implemented Self-reported March 28, 2019. 2022: Auditor reports Not Implemented - N/A Follow-Up, Report No. 22-04. Our follow-up report noted: "In response to Report No. 18-03, Audit of the Office of Hawaiian Affairs, OHA discontinued the use of Kūlia Initiatives." 2019: OHA reports Implemented Self-reported March 28, 2019. (OHA Board of Trustees, 2.b.) OHA Board 2022: Auditor reports Not Implemented - N/A of Trustees should, with respect to Kūlia Follow-Up, Report No. 22-04. Our follow-up report noted: "In response to Report needed, to align with the defined purposes No. 18-03, Audit of the Office of Hawaiian Affairs, OHA discontinued the use of Kūlia Initiatives." 2019: OHA reports Implemented Self-reported March 28, 2019.

the types of spending for which Kūlia Initiatives are appropriate (as opposed to the purposes of other OHA funding support mechanisms, such as Community and 'Ahahui Grants). (OHA Board of Trustees, 2.c.) OHA Board of Trustees should, with respect to Kūlia Initiatives, consider including in OHA's

Initiatives, review, update, and amend policies related to Kūlia Initiatives, as

of Kūlia Initiatives. Such policies and

procedures should clearly describe

annual budget a board-determined

amount to fund Kūlia Initiatives.

Follow-Up, Report No. 22-04. Our follow-up report noted: "In response to Report No. 18-03, Audit of the Office of Hawaiian Affairs, OHA discontinued the use of Kulia Initiatives."

2022: Auditor reports Not Implemented - N/A

2019: OHA reports Implemented Self-reported March 28, 2019.

(OHA Board of Trustees, 2.d.) OHA Board of Trustees should, with respect to Kūlia Initiatives, ensure that the purpose and use of Kūlia Initiatives aligns and is consistent with: (a) OHA's mission; (b) OHA's policies and procedures; (c) trustee's fiduciary duties; and (d) State laws.

(OHA Board of Trustees, 3.a.) OHA Board of Trustees should, with respect to the Fiscal Reserve, determine and clearly define the purpose of the Fiscal Reserve, considering the original intent of the reserve, as well as the board's current intent for maintaining a reserve.

Status of Recommendation

2022: Auditor reports Not Implemented - N/A

Follow-Up, Report No. 22-04.

Our follow-up report noted: "In response to Report No. 18-03, *Audit of the Office of Hawaiian Affairs*, OHA discontinued the use of Kūlia Initiatives."

2019: OHA reports Implemented

Self-reported March 28, 2019.

2023: OHA reports Not Implemented - N/A

Self-reported May 1, 2023, stating:

"There is no longer a Fiscal Reserve, or related withdrawal guidelines in the Native Hawaiian Trust Fund (NHTF). The new Fiscal Stabilization Policy replaces any previously described Fiscal Reserve provisions in the NHTF Spending Policy."

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

2023: OHA reports Not Implemented - N/A

Self-reported May 1, 2023, stating:

"There is no longer a Fiscal Reserve, or related withdrawal guidelines in the Native Hawaiian Trust Fund (NHTF). The new Fiscal Stabilization Policy replaces any previously described Fiscal Reserve provisions in the NHTF Spending Policy."

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Board of Trustees, 3.b.) OHA Board of Trustees should, with respect to the Fiscal Reserve, review, update, and amend policies and procedures related to the Fiscal Reserve, including OHA's Spending Policy and Fiscal Reserve Guidelines, as needed, to align with the defined purpose of the Fiscal Reserve. Such policies and procedures should clearly describe the circumstances in and purposes for which the Fiscal Reserve can

be used.

(OHA Board of Trustees, 3.c.) OHA Board of Trustees should, with respect to the Fiscal Reserve, clarify and clearly define the purpose of the 5 percent spending limit, and determine whether it is necessary to establish a withdrawal rate limit to ensure the health and sustainability of the Native Hawaiian Trust Fund.

Status of Recommendation

2023: OHA reports Not Implemented - N/A

Self-reported May 1, 2023, stating:

"There is no longer a Fiscal Reserve, or related withdrawal guidelines in the Native Hawaiian Trust Fund (NHTF). The new Fiscal Stabilization Policy replaces any previously described Fiscal Reserve provisions in the NHTF Spending Policy."

2022: Auditor reports Not Implemented Follow-Up, Report No. 22-04.

Our follow-up report noted: "While we acknowledge OHA has made progress in this area, the Fiscal Stabilization Policy ... is still a temporary policy and will be revisited once Board policies are completed. According to OHA, the policies being developed will include identifying whether the agency needs a reserve (rainy day) fund and, if so, the type of reserve fund needed.

We note while the interim policy restricts how the Fiscal Stabilization Fund may be used, expenditures from that fund are not included when calculating the annual spending withdrawal amount in the fiscal year in which moneys are expended. That potentially allows OHA to exceed the 5 percent spending limit established in OHA's Native Hawaiian Trust Fund Spending Policy."

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Board of Trustees, 3.d.) OHA Board of Trustees should, with respect to the Fiscal Reserve, work with the Administration, including OHA's Investment Management staff, to determine and obtain the financial information necessary for the board to assess the short- and long-term impacts to the Native Hawaiian Trust Fund when considering use of the Fiscal Reserve.

Status of Recommendation

2023: OHA reports Not Implemented - N/A

Self-reported May 1, 2023, stating:

"There is no longer a Fiscal Reserve, or related withdrawal guidelines in the Native Hawaiian Trust Fund (NHTF). The new Fiscal Stabilization Policy replaces any previously described Fiscal Reserve provisions in the NHTF Spending Policy."

2022: Auditor reports Not Implemented Follow-Up, Report No. 22-04.

Our follow-up report noted: "The intent of this recommendation was that the Board assess impacts to the Native Hawaiian Trust Fund and OHA's ability to serve its beneficiaries, current and future, when considering use of the Fiscal Reserve. While the Fiscal Stabilization Fund was created purportedly in response to Report No. 18-03 (and therefore did not exist at the time of the audit), the recommendation is applicable to the Board's use of the Fiscal Stabilization Fund. Trustees very likely have the same fiduciary duties to OHA's beneficiaries in their use of the Native Hawaiian Trust Fund and the Fiscal Stabilization Fund. Under the new Fiscal Stabilization Policy, it is our understanding that the Board can transfer up to \$3 million annually from the Native Hawaiian Trust Fund to the Fiscal Stabilization Fund. Any withdrawal from the Native Hawaiian Trust Fund can have shortand long-term impacts to the Native Hawaiian Trust Fund, and Trustees should determine and require the Administration to provide them with the financial information necessary for them to make informed decisions about those impacts to the fund."

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

Status of Recommendation

(OHA Board of Trustees, 3.e.) OHA Board of Trustees should, with respect to the Fiscal Reserve, for each action item considering use of the Fiscal Reserve, ensure the Administration clearly includes the specific information as required by the Fiscal Reserve Guidelines and necessary for the board's decision-making.	•	 2023: OHA reports Not Implemented - N/A Self-reported May 1, 2023, stating: "There is no longer a Fiscal Reserve, or related withdrawal guidelines in the Native Hawaiian Trust Fund (NHTF). The new Fiscal Stabilization Policy replaces any previously described Fiscal Reserve provisions in the NHTF Spending Policy." 2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.
	J	2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Board of Trustees, 3.f.) OHA Board of Trustees should, with respect to the Fiscal Reserve, ensure that the purpose and use of the Fiscal Reserve aligns and is consistent with: (a) OHA's mission; (b) OHA's policies and procedures; (c) trustees' fiduciary duties; and (d) State laws.		 2023: OHA reports Not Implemented - N/A Self-reported May 1, 2023, stating: "There is no longer a Fiscal Reserve, or related withdrawal guidelines in the Native Hawaiian Trust Fund (NHTF). The new Fiscal Stabilization Policy replaces any previously described Fiscal Reserve provisions in the NHTF Spending Policy." 2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04. 2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Board of Trustees, 4.a.) OHA Board of Trustees should, with respect to CEO Sponsorships, determine and clearly define the purpose of CEO Sponsorships.		 2023: OHA reports Not Implemented - N/A Self-reported May 1, 2023, stating: "The CEO no longer has the authority to award sponsorship(s), ergo, there are no CEO Sponsorships." 2022: Auditor reports Not Implemented Follow-Up, Report No. 22-04. Our follow-up report noted: "[W]hile there continues to be a moratorium on the CEO Sponsorships, OHA has not taken any other action to address the recommendation and, given that the program has not been discontinued, we consider this recommendation to be not implemented."
	ļ	2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Board of Trustees, 4.b.) OHA Board of Trustees should, with respect to CEO Sponsorships, review, update, and amend policies and procedures related to CEO Sponsorships, as needed, to align with the defined purpose of CEO Sponsorships. Such policies and procedures should clearly describe the circumstances in and purposes for which CEO Sponsorships can be used. Status of Recommendation

2023: OHA reports Not Implemented - N/A

Self-reported May 1, 2023, stating:

"The CEO no longer has the authority to award sponsorship(s), ergo, there are no CEO Sponsorships."

2022: Auditor reports Not Implemented Follow-Up, Report No. 22-04.

Our follow-up report noted: "[W]hile there continues to be a moratorium on the CEO Sponsorships, OHA has not taken any other action to address the recommendation and, given that the program has not been discontinued, we consider this recommendation to be not implemented."

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Board of Trustees, 4.c.) OHA Board of Trustees should, with respect to CEO Sponsorships, consider restricting the Administration's ability to independently adjust the fiscal year budget, once approved by the board, to fund or otherwise support CEO Sponsorships.

2023: OHA reports Not Implemented - N/A

Self-reported May 1, 2023, stating:

"The CEO no longer has the authority to award sponsorship(s), ergo, there are no CEO Sponsorships."

2022: Auditor reports Not Implemented Follow-Up, Report No. 22-04.

Our follow-up report noted: "[W]hile there continues to be a moratorium on the CEO Sponsorships, OHA has not taken any other action to address the recommendation and, given that the program has not been discontinued, we consider this recommendation to be not implemented."

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Board of Trustees, 4.d.) OHA Board of Trustees should, with respect to CEO Sponsorships, ensure that the purpose and use of CEO Sponsorships aligns and is consistent with: (a) OHA's mission; (b) OHA's policies and procedures; (c) trustees' fiduciary duties; and (d) State laws.

Status of Recommendation

2023: OHA reports Not Implemented - N/A

Self-reported May 1, 2023, stating:

"The CEO no longer has the authority to award sponsorship(s), ergo, there are no CEO Sponsorships."

2022: Auditor reports Not Implemented Follow-Up, Report No. 22-04.

Our follow-up report noted: "[W]hile there continues to be a moratorium on the CEO Sponsorships, OHA has not taken any other action to address the recommendation and, given that the program has not been discontinued, we consider this recommendation to be not implemented."

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Board of Trustees, 5.a.) OHA Board of Trustees should, with respect to Trustee Allowances, amend the Trustee Allowances policy to restrict the use of Trustee Allowances to expenses incurred by trustees relating to their communication with beneficiaries and the public, as was the original purpose of the Trustee Allowances, and reduce the Trustee Allowances to an amount determined by the board to be reasonably necessary for that purpose.

(OHA Board of Trustees, 5.b.) OHA Board of Trustees should, with respect to Trustee Allowances, prohibit the use of Trustee Allowances to provide financial support, direct or otherwise, to individuals, groups, or organizations. Require requests for financial support by individuals, groups, or organizations to be approved by the board and funded through a program other than Trustee Allowances.

(OHA Board of Trustees, 5.c.) OHA Board of Trustees should, with respect to Trustee Allowances, work with the Administration to more clearly define procedures related to the use and administration of Trustee Allowances. 2022: Auditor reports Implemented

Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

2022: Auditor reports Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

2022: Auditor reports Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Board of Trustees, 5.d.) OHA Board of Trustees should, with respect to Trustee Allowances, require trustees to seek reimbursement of expenses; do not disburse the total amount of Trustee Allowances to trustees at the beginning of the fiscal year or otherwise advance any funds to trustees.

(OHA Board of Trustees, 5.e.) OHA Board of Trustees should, with respect to Trustee Allowances, review and amend, as needed, the sanctions established in the Code of Conduct for violations of Trustee Allowance policies and procedures and establish a process to ensure enforcement of sanctions to appropriately address such violations.

(OHA Board of Trustees, 5.f.) OHA Board of Trustees should, with respect to Trustee Allowances, ensure that the purpose and use of Trustee Allowances aligns and is consistent with: (a) OHA's mission; (b) OHA's policies and procedures; (c) trustees' fiduciary duties; and (d) State laws.

(OHA Administration, 1.a.) OHA Administration should, in general, require the Administration to attend regular training that includes, but is not limited to:

- i. Fiduciary duties and other responsibilities of trustees;
- ii. State Ethics Code, Chapter 84, HRS; iii. Sunshine Law, part I of Chapter 92,
- HRS; and
- iv. Uniform Information Practices Act (Modified), Chapter 92F, HRS.

Status of Recommendation

2022: Auditor reports Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

2023: OHA reports Implemented Self-reported May 1, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

2022: Auditor reports Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

2023: OHA reports Partially Implemented Self-reported May 1, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

Status of Recommendation

(OHA Administration, 1.b.) OHA Administration should, in general, support trustees in performing their fiduciary duties and other responsibilities by, among other things, providing financial documents and other information in a timely manner as requested by individual trustees.	 2022: Auditor reports Implemented Follow-Up, Report No. 22-04. 2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Administration, 2.a.) OHA Administration should, with respect to Kūlia Initiatives, ensure that the board and the Administration adhere to and comply with the board-adopted policies and procedures for Kūlia Initiatives.	 2022: Auditor reports Not Implemented - N/A Follow-Up, Report No. 22-04. Our follow-up report noted: "In response to Report No. 18-03, <i>Audit of the Office of Hawaiian Affairs</i>, OHA discontinued the use of Kūlia Initiatives." 2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Administration, 2.b.) OHA Administration should, with respect to Kūlia Initiatives, ensure that OHA's use of Kūlia Initiatives aligns and is consistent with: (a) OHA's mission; (b) OHA's policies and procedures; (c) trustees' fiduciary duties; and (d) State laws.	 2022: Auditor reports Not Implemented - N/A Follow-Up, Report No. 22-04. Our follow-up report noted: "In response to Report No. 18-03, <i>Audit of the Office of Hawaiian Affairs</i>, OHA discontinued the use of Kūlia Initiatives." 2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Administration, 3.a.) OHA Administration should, with respect to the Fiscal Reserve, ensure each proposed use of the Fiscal Reserve is consistent with the Fiscal Reserve Guidelines and the board-stated purpose of the Fiscal Reserve.	2023: OHA reports Not Implemented - N/A Self-reported May 1, 2023, stating: "There is no longer a Fiscal Reserve, or related withdrawal guidelines in the Native Hawaiian Trust Fund (NHTF). The new Fiscal Stabilization Policy replaces any previously described Fiscal Reserve provisions in the NHTF Spending Policy."
	• 2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.
	• 2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Administration, 3.b.) OHA Administration should, with respect to the Fiscal Reserve, for each requested use of the Fiscal Reserve, provide the board with specific information and recommendations as to whether the board's or the Administration's proposed use of the Fiscal Reserve is consistent with the Fiscal Reserve Guidelines and the purpose of the Fiscal Reserve. Such information may include, but is not limited to, specific financial information regarding the Native Hawaiian Trust Fund balance. projected revenue for the fiscal year, and impact to the Native Hawaiian Trust Fund resulting from the requested use of the Fiscal Reserve.

(OHA Administration, 4.a.) OHA Administration should, with respect to CEO Sponsorships, adhere to Grants Staff recommendations regarding the Administration's requests to fund CEO Sponsorships.

Status of Recommendation

2023: OHA reports Not Implemented - N/A

Self-reported May 1, 2023, stating:

"There is no longer a Fiscal Reserve, or related withdrawal guidelines in the Native Hawaiian Trust Fund (NHTF). The new Fiscal Stabilization Policy replaces any previously described Fiscal Reserve provisions in the NHTF Spending Policy."

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-04.

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

2023: OHA reports Not Implemented - N/A

Self-reported May 1, 2023, stating:

"The CEO no longer has the authority to award sponsorship(s), ergo, there are no CEO Sponsorships."

2022: Auditor reports Not Implemented Follow-Up, Report No. 22-04.

Our follow-up report noted: "[W]hile there continues to be a moratorium on the CEO Sponsorships, OHA has not taken any other action to address the recommendation and, given that the program has not been discontinued, we consider this recommendation to be not implemented."

2019: OHA reports Partially Implemented Self-reported March 28, 2019.

Status of Recommendation

(OHA Administration, 4.b.) OHA Administration should, with respect to CEO Sponsorships, if the Administration is allowed to adjust the budget to fund Sponsorships, obtain board approval before doing so, and provide the board with specific information about the proposed funding request to inform trustees' decision-making.	• 2023: OHA reports Not Implemented - N/A Self-reported May 1, 2023, stating: "The CEO no longer has the authority to award sponsorship(s), ergo, there are no CEO Sponsorships."
	 2022: Auditor reports Not Implemented Follow-Up, Report No. 22-04. Our follow-up report noted: "[W]hile there continues to be a moratorium on the CEO Sponsorships, OHA has not taken any other action to address the recommendation and, given that the program has not been discontinued, we consider this recommendation to be not implemented."
	• 2019: OHA reports Implemented Self-reported March 28, 2019.
(OHA Administration, 5.a.) OHA Administration should, with respect to Trustee Allowances, monitor and review trustees' use of Trustee Allowances and ensure expenditures using Trustee Allowances comply with the Trustee Allowances policy.	 2022: Auditor reports Implemented Follow-Up, Report No. 22-04. 2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Administration, 5.b.) OHA Administration should, with respect to Trustee Allowances, establish procedures to more clearly define the Administration's role and procedures for administering and monitoring the use of Trustee Allowances.	• 2022: Auditor reports Implemented Follow-Up, Report No. 22-04.
	• 2019: OHA reports Partially Implemented Self-reported March 28, 2019.
(OHA Administration, 5.c.) OHA Administration should, with respect to Trustee Allowances, report to the board the specific expenditures approved and reimbursed to each trustee using Trustee Allowances.	• 2022: Auditor reports Implemented Follow-Up, Report No. 22-04.
	• 2019: OHA reports Partially Implemented Self-reported March 28, 2019.

(OHA Administration, 5.d.) OHA Administration should, with respect to Trustee Allowances, create a formal appeal process for trustees to request a second determination of whether they are entitled to reimbursement of expenses using Trustee Allowances, for instance, through staff whose regular duties do not involve review and approval of Trustee Allowances.

Status of Recommendation

2022: Auditor reports Implemented

Follow-Up, Report No. 22-04.

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2019: OHA reports Partially Implemented Self-reported March 28, 2019.



REPORT NO. 18-04 Audit of the Hawai'i Tourism Authority



IN REPORT NO. 18-04, <u>Audit of the Hawai'i</u> <u>Tourism Authority</u>, we found that the Hawai'i Tourism Authority's (HTA) lax oversight of its major contractors did not ensure that public funds were being used effectively and efficiently; deficient procurement and contracting practices undermined accountability and did not ensure best value; and expenses previously classified as "administrative" were shifted to other budget lines to comply with a reduced statutory limit for such expenses.

In 2019 and 2020, we issued formal requests for information to HTA on the status of audit recommendations from Report No. 18-04. In 2020, the agency reported that all our recommendations had been fully implemented.

In 2021, we conducted an active follow-up into the implementation of our recommendations, and

in 2022 we issued Report No. 22-09 entitled, <u>Follow-Up on Recommendations from Report</u> <u>No. 18-04, Audit of the Hawai'i Tourism Authority</u>. As a result of that report, we found that 21 out of 27 (78%) of our recommendations had been at least partially implemented.

In 2023, we issued a formal request for information on the status of audit recommendations that had not been fully implemented in Report No. 22-09. The agency reported that of the applicable recommendations, all have now been at least partially implemented.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

(1.) HTA should, in general, update internal policies and procedures related to training, compliance reviews, and other quality assurance functions, to ensure they align with HTA's current organizational structure and personnel.

Status of Recommendation

2023: HTA reports Partially Implemented Self-reported September 25, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.

2020: HTA reports Implemented Self-reported June 18, 2020.

2019: HTA reports Partially Implemented Self-reported March 29, 2019.

(2.) HTA should, in general, assign a senior manager to oversee HTA's quality assurance function and ensure it is a priority for the Authority. Such oversight should include ensuring HTA's quality assurance plan is updated and properly implemented.

2023: HTA reports Partially Implemented Self-reported September 25, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.

2020: HTA reports Implemented Self-reported June 18, 2020.

2019: HTA reports Partially Implemented Self-reported March 29, 2019.

(3.) HTA should, with respect to overall procurement, update internal policies and procedures to clearly identify the HTA management and staff who are responsible for procurement, administration, and oversight of all contracts, and clearly delineate the responsibilities assigned to each.

2023: HTA reports Implemented Self-reported September 25, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.

2020: HTA reports Implemented Self-reported June 18, 2020.

2019: HTA reports Partially Implemented Self-reported March 29, 2019.

Status of Recommendation

(4.a.) HTA should, with respect to overall procurement, enforce policies and procedures that ensure HTA's actual procurement and contracting practices align with the best interests of the State and foster appropriate use of public funds, including requiring pre-solicitation market research to assess, among other things, market competition and estimated cost.	• 2023: HTA reports Implemented Self-reported September 25, 2023.
	2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.
	2020: HTA reports Implemented Self-reported June 18, 2020.
	2019: HTA reports Partially Implemented Self-reported March 29, 2019.
 (4.b.) HTA should, with respect to overall procurement, enforce policies and procedures that ensure HTA's actual procurement and contracting practices align with the best interests of the State and foster appropriate use of public funds, including requiring proposals for each contract, contract amendment, and extension. (4.c.) HTA should, with respect to overall procurement, enforce policies and procedures that ensure HTA's actual procurement and contracting practices align with the best interests of the State and foster appropriate use of public funds, including enforcing requirement that contractors provide evidence of a valid Certificate of Vendor Compliance (CVC) prior to contract execution. 	• 2023: HTA reports Implemented Self-reported September 25, 2023.
	2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.
	• 2019: HTA reports Implemented Self-reported March 29, 2019.
	• 2023: HTA reports Implemented Self-reported September 25, 2023.
	2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.
	2019: HTA reports Implemented Self-reported March 29, 2019.
(4.d.) HTA should, with respect to overall procurement, enforce policies and procedures that ensure HTA's actual procurement and contracting practices align with the best interests of the State and foster appropriate use of public funds, including requiring contracts to include specific performance criteria, performance benchmarks, and deliverables that are aligned with the contract objectives.	• 2023: HTA reports Implemented Self-reported September 25, 2023.
	2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.
	2019: HTA reports Implemented Self-reported March 29, 2019.

(4.e.) HTA should, with respect to overall procurement, enforce policies and procedures that ensure HTA's actual procurement and contracting practices align with the best interests of the State and foster appropriate use of public funds, including requiring contractors to provide regular progress reports.

(4.f.) HTA should, with respect to overall procurement, enforce policies and procedures that ensure HTA's actual procurement and contracting practices align with the best interests of the State and foster appropriate use of public funds, including evaluating contractor performance against performance criteria.

(4.g.) HTA should, with respect to overall procurement, enforce policies and procedures that ensure HTA's actual procurement and contracting practices align with the best interests of the State and foster appropriate use of public funds, including requiring written evaluation of contractor performance before amending, modifying, or extending any contract.

(5.) HTA should, with respect to overall procurement, retain exclusive ownership of intellectual property created, developed, prepared, or assembled using State funds, absent extraordinary and unique circumstances. Require requests for waiver of the State's ownership of intellectual property to be thoroughly documented and approved by the Department of the Attorney General.

Status of Recommendation

2022: Auditor reports Implemented Follow-Up, Report No. 22-09.

2019: HTA reports Implemented Self-reported March 29, 2019.

2023: HTA reports Implemented Self-reported September 25, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.

2019: HTA reports Implemented Self-reported March 29, 2019.

2023: HTA reports Implemented Self-reported September 25, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.

2019: HTA reports Implemented Self-reported March 29, 2019.

2023: HTA reports Implemented Self-reported September 25, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.

2019: HTA reports Implemented Self-reported March 29, 2019.

Recommendation		Status of Recommendation
(6.) HTA should, with respect to overall procurement, regularly review and evaluate HTA management and staff performance of their respective procurement and contract-related duties and responsibilities.	ţ	2023: HTA reports Partially Implemented Self-reported September 25, 2023.
	+	2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.
	•	2020: HTA reports Implemented Self-reported June 18, 2020.
		2019: HTA reports Partially Implemented Self-reported March 29, 2019.
(7.) HTA should, with respect to overall procurement, require HTA management and staff who have procurement and contract-related responsibilities to receive regular training on the State Procurement Code, Chapter 103D, HRS, and the State Ethics Code, specifically, Section 84-15, HRS.	Ī	2022: Auditor reports Implemented Follow-Up, Report No. 22-09.
	Ţ	2019: HTA reports Implemented Self-reported March 29, 2019.
(8.) HTA should, with respect to sole source procurements, limit sole source procurement to where a good or service is deemed available from only one source.	ſ	2023: HTA reports Implemented Self-reported September 25, 2023.
	ł	2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.
		2019: HTA reports Implemented Self-reported March 29, 2019.
(9.) HTA should, with respect to sole source procurements, require completed documentation to support use of sole source procurement.	ſ	2023: HTA reports Implemented Self-reported September 25, 2023.
	+	2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.
	•	2019: HTA reports Implemented Self-reported March 29, 2019.

(10.) HTA should, with respect to sole source procurements, require written confirmation and justification of sole source contract pricing.

(11.) HTA should, with respect to sole source procurements, develop a publicly accessible list of sole source procurement contracts.

Status of Recommendation

2023: HTA reports Partially Implemented Self-reported September 25, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.

2019: HTA reports Implemented Self-reported March 29, 2019.

2022: Auditor reports Implemented Follow-Up, Report No. 22-09.

2020: HTA reports Implemented Self-reported June 18, 2020.

2019: HTA reports Implemented Self-reported March 29, 2019.

(12.) HTA should, with respect to cost reimbursement contracts, enforce existing contract provisions requiring AEG, and any other contractors who are reimbursed by HTA for costs they incur, to submit receipts and other supporting documentation for each cost invoiced to HTA for reimbursement or other payment.

2023: HTA reports Partially Implemented

Self-reported September 25, 2023.

2022: Auditor reports Not Implemented - Disagree Follow-Up, Report No. 22-09.

Our follow-up report noted: "HTA believes the procedures put into place, which require review of receipts for a sampling of costs, is sufficient. HTA maintains that several layers of controls are in place, including approval and monitoring of the contractor's budget, the contractor's presentation of monthly financial statements to the HTA Board, reconciliation of AEG invoices to their monthly financial statement prior to reimbursement, and the financial statement audit required of the contractor. HTA asserts that, given these procedures, inspecting receipts of every cost incurred is not reasonable."

2019: HTA reports Implemented Self-reported March 29, 2019.

(13.) HTA should, with respect to cost reimbursement contracts, develop and implement procedures to review and evaluate receipts and supporting documentation submitted for each cost that AEG, and any other contractors who are reimbursed by HTA for costs they incur, invoices HTA for reimbursement or other payment.

(14.) HTA should, with respect to major contractors (AEG and HVCB), develop and implement procedures to include additional monitoring and more frequent evaluation of contractors' performance.

Status of Recommendation

2023: HTA reports Partially Implemented

Self-reported September 25, 2023.

2022: Auditor reports Not Implemented - Disagree Follow-Up, Report No. 22-09.

Our follow-up report noted: "HTA believes the procedures put into place, which require review of receipts for a sampling of costs, is sufficient. HTA added that it is not reasonable to inspect all receipts for every cost incurred, and maintains that several layers of controls are in place, including approval and monitoring of the contractor's budget, the contractor's presentation of monthly financial statements to the HTA Board, reconciliation of AEG invoices to their monthly financial statement prior to reimbursement, and the financial statement audit required of the contractor."

2019: HTA reports Implemented Self-reported March 29, 2019.

2023: HTA reports Implemented

Self-reported September 25, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.

2020: HTA reports Implemented Self-reported June 18, 2020.

2019: HTA reports Partially Implemented Self-reported March 29, 2019.

(15.) HTA should, with respect to major contractors (AEG and HVCB), require compliance with all material contract terms, including but not limited to HTA's prior written approval of all subcontracts. Status of Recommendation

2023: HTA reports Implemented

Self-reported September 25, 2023.

2022: Auditor reports Not Implemented Follow-Up, Report No. 22-09.

Our follow-up report noted: "Although HTA has adopted policies and procedures to strengthen contract administration, it appears the Authority has yet to develop a system to actively manage contracts to ensure contractors comply with contract terms. However, HTA does include this requirement as part of the State's General Conditions attached to and made part of HTA contracts. Although HTA also said it plans to add the requirement for subcontractors to be approved by HTA to its procedures, the Authority cannot assure compliance with this recommendation."

2019: HTA reports Implemented

Self-reported March 29, 2019.

2023: HTA reports Implemented

Self-reported September 25, 2023.

2022: Auditor reports Partially Implemented Follow-Up, Report No. 22-09.

2019: HTA reports Implemented Self-reported March 29, 2019.

(16.) HTA should, with respect to major contractors (AEG and HVCB), require requests for written approval to subcontract to include, at a minimum: (1) an explanation of the need for the goods or services to be subcontracted; (2) a statement regarding subcontractor's qualifications to provide the goods or services; (3) a summary of process used to procure the goods or services, including the material terms of bids or other responses to provide the goods or services; and (4) the reason(s) for the selection of the subcontractor, including information used to determine the reasonableness of the subcontract amount.

(17.) HTA should, with respect to major contractors (AEG and HVCB), for current subcontracts without HTA's prior written approval, require justification for the subcontracts, including but not limited to the information required for approval to subcontract. For current subcontracts deemed unnecessary, unreasonable, or otherwise contrary to the State's best interest, consider requiring the goods or services to be re-procured.

(18.) HTA should, with respect to major contractors (AEG and HVCB), determine whether "agreements" and "arrangements" for goods or services relating to AEG's performance of the contract, including with AEG affiliates or related organizations, are subcontracts, requiring prior written consent.

(19.) HTA should, with respect to major contractors (AEG and HVCB), consult with the Department of the Attorney General regarding the concession services agreement between AEG and Levy, specifically about action required to remedy AEG's failure to competitively procure the concession services as required by law.

Status of Recommendation

2023: HTA reports Implemented

Self-reported September 25, 2023.

2022: Auditor reports Not Implemented Follow-Up, Report No. 22-09.

Our follow-up report noted: "In responding to the recommendation, HTA cited the adoption of the previously-mentioned subcontractor approval form as a requirement for existing subcontracts related to the AEG and major marketing area contracts. HTA further stated that the President and CEO determined that it was not in the best interest of the State to re-bid/re-procure the goods/services provided by the subcontractors identified in the audit.

As HTA did not provide any other justification of the continued use of these subcontractors, we deem this recommendation to be not implemented."

2019: HTA reports Implemented Self-reported March 29, 2019.

2022: Auditor reports Implemented Follow-Up, Report No. 22-09.

- **2019: HTA reports Implemented** Self-reported March 29, 2019.
- **2022: Auditor reports** Implemented Follow-Up, Report No. 22-09.
- **2019: HTA reports Implemented** Self-reported March 29, 2019.

(20.) HTA should, with respect to the limit on administrative expenses, seek clarification from the Legislature regarding the term "administrative expenses," as used in section 201B-11(c)(1), HRS, through legislation to define the term, including the specific types of expenses that are included within that term.

Status of Recommendation

2022: Auditor reports Not Implemented - N/A

Follow-Up, Report No. 22-09.

Our follow-up report noted: "HTA said the Tourism Special Fund was repealed by the Legislature in 2021, and therefore this recommendation is no longer relevant."

2020: HTA reports Implemented Self-reported June 18, 2020.

2019: HTA reports Partially Implemented Self-reported March 29, 2019.

(21.) HTA should, with respect to the limit on administrative expenses, until the Legislature provides clarification of the term, request a formal legal opinion from the Attorney General as to the meaning of the term "administrative expenses," as used in section 201B-11(c)(1), HRS, that HTA can apply in developing its budget and to monitor its use of the Tourism Special Fund.

2022: Auditor reportsNot Implemented - N/AFollow-Up, Report No. 22-09.

Our follow-up report noted: "HTA said that this recommendation was no longer relevant as the Tourism Special Fund was no longer in existence, repealed pursuant to Act 1, 2021 Legislative Special Session."

2020: HTA reports Implemented Self-reported June 18, 2020.

2019: HTA reports Partially Implemented Self-reported March 29, 2019.



REPORT NO. 18-05 Audit of the Public Utilities Commission



IN REPORT NO. 18-05, <u>Audit of the Public Utilities</u> <u>Commission</u>, we found that the Public Utilities Commission (PUC) document, "Goals and Objectives of the Commission," was missing action plans and performance measures to link goals and objectives to the commission's actual work and activities; that PUC did not address critical issues facing the commission such as staff retention, an archaic document management system, and inconsistent docket processing; and that despite spending \$2.8 million on a computerized document management system, PUC's docket efficiency needs remained unmet.

In 2019 and 2020, we issued formal requests for information to PUC on the status of audit recommendations from Report No. 18-05. The agency reported that all of our recommendations had been at least partially implemented. In 2021, we conducted an active follow-up into the implementation of our recommendations and issued Report No. 21-08 entitled, <u>Follow-Up</u> <u>on Recommendations from Report No. 18-05, Audit</u> <u>of the Public Utilities Commission</u>. As a result of that report, we found that 10 out of 12 (83%) of our recommendations had been at least partially implemented.

In 2022 and 2023, we issued formal requests for information on the status of audit recommendations that had not been fully implemented in the follow-up report, Report No. 21-08. The agency reported that of the applicable recommendations, all are now fully implemented.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

(1.a.) The Public Utilities Commission should, with respect to strategic planning, develop and implement a formal written strategic planning process that includes involving internal and external stakeholders.

(1.b.) The Public Utilities Commission should, with respect to strategic planning, develop and implement a multi-year strategic plan, separate from the annual report, and ensure the PUC's routine self-evaluation of the plan including the assessment of achieved objectives and goals.

(1.c.) The Public Utilities Commission should, with respect to strategic planning, ensure that the strategic plan specifically includes a well-defined mission statement and vision statement which clearly articulates short- and long-term objectives, detailed action plans to achieve specific objectives, prioritized goals, performance measurements identifying target milestones, and the ability to monitor and track progress towards achieving the strategic plan.

(1.d.) The Public Utilities Commission should, with respect to strategic planning, ensure that the strategic plan is communicated to internal and external stakeholders.

Status of Recommendation

- **2021: Auditor reports** Implemented Follow-Up, Report No. 21-08.
- **2020: PUC reports Implemented** Self-reported July 16, 2020.
- **2019: PUC reports Partially Implemented** Self-reported March 29, 2019.
- **2021: Auditor reports** Implemented Follow-Up, Report No. 21-08.
- **2020: PUC reports Implemented** Self-reported July 16, 2020.
- **2019: PUC reports Partially Implemented** Self-reported March 29, 2019.

2021: Auditor reports Implemented Follow-Up, Report No. 21-08.

2020: PUC reports Partially Implemented Self-reported July 16, 2020.

2019: PUC reports Partially Implemented Self-reported March 29, 2019.

2021: Auditor reports Implemented Follow-Up, Report No. 21-08.

2020: PUC reports Partially Implemented Self-reported July 16, 2020.

2019: PUC reports Partially Implemented Self-reported March 29, 2019.

Recommendation	Status of Recommendation
(1.e.) The Public Utilities Commission should, with respect to strategic planning, ensure that the strategic plan specifically addresses PUC's role in facilitating larger State goals, including the State's goal of 100 percent renewable energy by 2045.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-08.
	 2020: PUC reports Implemented Self-reported July 16, 2020. 2019: PUC reports Partially Implemented
	Self-reported March 29, 2019.
(1.f.) The Public Utilities Commission should, with respect to strategic planning, develop and implement multi-year strategic workforce, retention, and succession plans that align with the PUC's strategic plan.	• 2022: PUC reports Implemented Self-reported June 27, 2022.
	• 2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-08.
	• 2020: PUC reports Implemented Self-reported July 16, 2020.
	• 2019: PUC reports Partially Implemented Self-reported March 29, 2019.
(1.g.) The Public Utilities Commission should, with respect to strategic planning, perform annual formal performance evaluations of all employees.	• 2023: PUC reports Implemented Self-reported June 30, 2023.
	• 2022: PUC reports Partially Implemented Self-reported June 27, 2022.
	• 2021: Auditor reports Not Implemented Follow-Up, Report No. 21-08.
	Our follow-up report noted: "[N]otwithstanding the inclusion of the PUC's updated employee performance review process in the 2020-2022 PUC Strategic Plan, data provided by the PUC does not support that annual formal performance evaluations of all employees were performed in 2019 or in 2020."
	• 2019: PUC reports Implemented Self-reported March 29, 2019.

Recommendation	Status of Recommendation
(1.h.) The Public Utilities Commission should, with respect to strategic planning, conduct and document exit interviews.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-08.
	• 2019: PUC reports Implemented Self-reported March 29, 2019.
(2.a.) The Public Utilities Commission should, with respect to docket processing, develop, establish, and implement official policies and procedures over the docket process.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-08.
	• 2019: PUC reports Implemented Self-reported March 29, 2019.
(2.b.) The Public Utilities Commission should, with respect to docket processing, document, clarify, and communicate the roles and responsibilities of docket team members.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-08.
	• 2019: PUC reports Implemented Self-reported March 29, 2019.
(3.a.) The Public Utilities Commission should, with respect to information technology (IT), develop and implement an IT strategy that aligns with the PUC's strategic plan and current needs, and which involves internal and external stakeholders, including the consumer advocate.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-08.
	• 2020: PUC reports Implemented Self-reported July 16, 2020.
	• 2019: PUC reports Partially Implemented Self-reported March 29, 2019.

(3.b.) The Public Utilities Commission should, with respect to information technology (IT), complete the Request for Information as soon as possible to avoid additional maintenance costs for the current system.

Status of Recommendation

2021: Auditor reports Not Implemented - N/A

Follow-Up, Report No. 21-08.

Our follow-up report noted: "Although the PUC did not issue a [Request for Information] as initially intended and as recommended in Report No. 18-05, the [Request for Proposal] and contract for a feasibility study as well as the PUC's strategic plans to replace [Document Management System] appear to meet the original intent of the recommended [Request for Information]. Accordingly, we concluded circumstances have changed such that this recommendation is no longer applicable."

2020: PUC reports Implemented Self-reported July 16, 2020.

2019: PUC reports Partially Implemented Self-reported March 29, 2019.



REPORT NO. 18-08 Audit of the Office of Hawaiian Affairs' Competitive Grants and Report on the Implementation of 2013 Audit Recommendations



IN REPORT NO. 18-08, <u>Audit of the Office of</u> <u>Hawaiian Affairs' Competitive Grants and Report on</u> <u>the Implementation of 2013 Audit Recommendations</u>, we found that the Office of Hawaiian Affairs (OHA) did not consistently meet the statutory requirements to monitor and evaluate 'Ahahui Grants, but predominantly met monitoring and evaluation requirements for Community Grants.

In 2019, we issued a formal request for information to OHA on the status of audit recommendations from Report No. 18-08. The agency reported that all of our recommendations had been fully implemented.

In 2021, we conducted an active follow-up into the implementation of our recommendations and issued Report No. 21-10 entitled, *Follow-Up on*

<u>Recommendations from Report No. 18-08, Audit of</u> <u>the Office of Hawaiian Affairs' Competitive Grants</u> <u>and Report on the Implementation of 2013 Audit</u> <u>Recommendations</u>. As a result of that report, we found that 11 out of 11 (100%) of our recommendations had been at least partially implemented.

In 2022, we issued a formal request for information on the status of the audit recommendation that had not been fully implemented in Report No. 21-10. The agency reported that the applicable recommendation had been fully implemented.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

Recommendation	Status of Recommendation
(1.a.) OHA should improve its overall administration and reporting of grants by ensuring that all grants are awarded and administered consistent with the requirements set forth in Section 10-17, HRS.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-10.
	• 2019: OHA reports Implemented Self-reported August 20, 2019.
(1.b.) OHA should improve its overall administration and reporting of grants by developing and documenting a process to ensure a complete list of grants is properly maintained and reported. As part of this process, OHA should consider establishing a master list of all grants, and reconciling TAP's grant records against the grant records of fiscal and other OHA divisions.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-10.
	• 2019: OHA reports Implemented Self-reported August 20, 2019.
(2.a.) OHA should improve its administration of 'Ahahui Grants by monitoring, tracking, and documenting grantees' compliance with grant agreement terms and conditions, submission of required grant documents, and achievement of applicable performance measures for use in future grant application reviews and award decisions.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-10.
	• 2019: OHA reports Implemented Self-reported August 20, 2019.
(2.b.) OHA should improve its administration of 'Ahahui Grants by formally evaluating the information gathered from grantee final reports and OHA staff attendance reports to determine whether events met criteria and should be funded in the future.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-10.
	• 2019: OHA reports Implemented Self-reported August 20, 2019.
(2.c.) OHA should improve its administration of 'Ahahui Grants by requiring OHA personnel to attend 'Ahahui Grant-funded events to monitor and evaluate the events to ensure grants are used consistent with the purpose and intent of the grant, and achieved the expected results; and ensuring that staff reports are submitted by the established deadline.	• 2021: Auditor reports Implemented Follow-Up, Report No. 21-10.
	• 2019: OHA reports Implemented Self-reported August 20, 2019.

(2.d.) OHA should improve its administration of 'Ahahui Grants by clarifying and documenting the responsibilities and processes for monitoring and evaluating all 'Ahahui Grants, and updating existing policies and procedures as necessary.

(2.e.) OHA should improve its administration of 'Ahahui Grants by implementing a formal, documented system to ensure that grant files are complete and contain all necessary documents, including grantee final reports and OHA staff attendance reports, such as a checklist for each grant.

(3.a.) OHA should improve its administration of Community Grants by monitoring, tracking, and documenting grantees' compliance with grant agreement terms and conditions, submission of required grant documents, and achievement of applicable performance measures for use in future grant application reviews and award discussions.

(3.b.) OHA should improve its administration of Community Grants by monitoring the scheduling and performance of on-site visits to ensure that visits are conducted annually and results are communicated to grantees in a timely manner.

(3.c.) OHA should improve its administration of Community Grants by clarifying and documenting the responsibilities and processes for monitoring and evaluating all Community Grants, and updating existing policies and procedures as necessary.

Status of Recommendation

2021: Auditor reports Implemented Follow-Up, Report No. 21-10.

2019: OHA reports Implemented Self-reported August 20, 2019.

2021: Auditor reports Implemented

Follow-Up, Report No. 21-10.

- **2019: OHA reports Implemented** Self-reported August 20, 2019.
- **2022: OHA reports** Implemented Self-Reported September 30, 2022.

2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-10.

2019: OHA reports Implemented Self-reported August 20, 2019.

2021: Auditor reports Implemented Follow-Up, Report No. 21-10.

- **2019: OHA reports Implemented** Self-reported August 20, 2019.
- **2021: Auditor reports** Implemented Follow-Up, Report No. 21-10.
- **2019: OHA reports Implemented** Self-reported August 20, 2019.

(3.d.) OHA should improve its administration of Community Grants by implementing a formal, documented system to ensure that grant files are complete and contain all necessary documents, including on-site monitoring reports, such as a checklist for each grant.

Status of Recommendation

- **2021: Auditor reports** Implemented Follow-Up, Report No. 21-10.
- **2019: OHA reports Implemented** Self-reported August 20, 2019.



REPORT NO. 18-09 Audit of the Department of the Attorney General's Asset Forfeiture Program



IN REPORT NO. 18-09, *Audit of the Department of the* <u>Attorney General's Asset Forfeiture Program</u>, we found that administrative rules describing the procedures and practice requirements for asset forfeiture had not been adopted, and consequently, the Department of the Attorney General (ATG) was providing informal, piecemeal guidance to law enforcement agencies and the public. We also found a lack of internal policies and procedures and that the program manager did not guide and oversee dayto-day activities and financial management.

In 2019 and 2020, we issued formal requests for information to the ATG on the status of audit recommendations from Report No. 18-09. The agency reported that all of our recommendations had been at least partially implemented.

In 2021, we conducted an active follow-up into the implementation of our recommendations,

and issued Report No. 21-09 entitled, <u>Follow-Up on</u> <u>Recommendations from Report No. 18-09, Audit of the</u> <u>Department of the Attorney General's Asset Forfeiture</u> <u>Program</u>. As a result of that report, we found that four out of seven (57%) of our recommendations had been at least partially implemented.

In 2022, we issued a formal request for information on the status of audit recommendations that had not been fully implemented in Report No. 21-09. The agency reported that of the applicable recommendations, four had been fully implemented, and one was not implemented because they disagreed with it.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

(1.) The Department of the Attorney General should promulgate administrative rules necessary to provide direction to county prosecutors, police departments, and those seeking remission or mitigation.

Status of Recommendation

- **2021: Auditor reports** Implemented Follow-Up, Report No. 21-09.
- **2020: ATG reports Implemented** Self-reported July 13, 2020.
- **2019: ATG reports Partially Implemented** Self-reported September 4, 2019.

(2.) The Department of the Attorney General should develop clear internal policies and procedures to ensure that petitions for administrative forfeiture are processed timely and consistently, that forfeited property and program funds are appropriately managed, and that proceeds from the sale of forfeited property are used for purposes intended by the Legislature.

2022: ATG reports Implemented

Self-reported August 31, 2022.

2021: Auditor reports Not Implemented Follow-Up, Report No. 21-09.

Our follow-up report noted the department referred us to various statutes and documents that it considered to be written policies and procedures addressing this recommendation. However, our analysis concluded that these documents did not include written guidance for department staff and did not address the specific areas covered by this recommendation.

2020: ATG reports Implemented Self-reported September 4, 2019.

(3.a.) The Department of the Attorney General should strengthen internal controls to provide transparency and accountability for forfeited property and program funds by establishing basic accounting policies and procedures to properly account for program revenues and expenditures.

2022: ATG reports Implemented

Self-reported August 31, 2022.

2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-09.

2020: ATG reports Implemented Self-reported September 4, 2019.

(3.b.) The Department of the Attorney General should strengthen internal controls to provide transparency and accountability for forfeited property and program funds by maintaining a complete listing of forfeited property with estimated values for each property; and properly accounting for transactions for each property auctioned, destroyed, or kept for use by law enforcement.

(3.c.) The Department of the Attorney General should strengthen internal controls to provide transparency and accountability for forfeited property and program funds by assigning the periodic and annual reconciliation of and reporting on the Criminal Forfeiture Fund to the department's fiscal section.

(3.d.) The Department of the Attorney General should strengthen internal controls to provide transparency and accountability for forfeited property and program funds by preparing a shortand long-term forecast of revenues and expenditures of the Criminal Forfeiture Fund to ensure self-sustainability.

Status of Recommendation

2022: ATG reports Implemented

Self-reported August 31, 2022.

2021: Auditor reports Not Implemented Follow-Up, Report No. 21-09.

Our follow-up report noted: "Although estimated values of property seized and estimated values of property forfeited are included in the program's most recent annual report, a ready inventory of property pending forfeiture is still not maintained. The department also does not keep complete lists of items that have been destroyed or otherwise disposed of. Without a process to ensure that the department maintains a complete and up-to-date inventory of forfeited property, including property held by the county police departments, the department likely continues to be unable to accurately account for the property that has been forfeited to the State."

2019: ATG reports Implemented Self-reported September 4, 2019.

2022: ATG reports Implemented

Self-reported August 31, 2022.

2021: Auditor reports Partially Implemented Follow-Up, Report No. 21-09.

2020: ATG reports Implemented Self-reported July 13, 2020.

2019: ATG reports Partially Implemented Self-reported September 4, 2019.

2021: Auditor reports Implemented Follow-Up, Report No. 21-09.

2019: ATG reports Implemented Self-reported September 4, 2019.

(3.e.) The Department of the Attorney General should strengthen internal controls to provide transparency and accountability for forfeited property and program funds by ensuring the department complies with Act 104, Session Laws of Hawai'i 1996, which requires the allocation of 20 percent of moneys deposited into the Criminal Forfeiture Fund be used to support drug abuse education, prevention, and rehabilitation programs.

Status of Recommendation

2022: ATG reports Not Implemented - Disagree

Self-reported August 31, 2022, stating:

"This recommendation is not required under the law and we therefore, have not implemented it. Although one of the original purposes of H.B. 2729, 18th Leg., Reg. Sess. (Haw. 1996) was to require that 20 percent of moneys deposited into Criminal Forfeiture Fund be allocated for drug abuse education, prevention and rehabilitation programs, that requirement was specifically deleted by the legislature."

2021: Auditor reports Not Implemented Follow-Up, Report No. 21-09.

Our follow-up report noted: "The department said it has not addressed this recommendation and is still

exploring options to address the finding. Meanwhile, no disbursements pursuant to Act 104 have occurred."

2020: ATG reports Partially Implemented Self-reported July 13, 2020.

2019: ATG reports Partially Implemented Self-reported September 4, 2019.



REPORT NO. 18-18 Audit of the Office of Health Care Assurance's Adult Residential Care Homes Program



IN REPORT NO. 18-18, <u>Audit of the Office of</u> <u>Health Care Assurance's Adult Residential Care</u> <u>Homes Program</u>, we found that the Office of Health Care Assurance's (OHCA) license renewal process for adult residential care homes was unorganized and undisciplined, and that OHCA did not consistently enforce care homes' compliance with quality of care standards and plans to correct noted deficiencies.

In 2019, 2020, and 2022, we issued formal requests for information to the Department of Health (DOH) on the status of audit recommendations from Report No. 18-18. By 2022, the agency reported that eight of our recommendations had been at least partially implemented; and one recommendation which the agency disagreed with was not implemented.

In 2023, we conducted an active follow-up into the implementation of our recommendations, and issued Report No. 23-08 entitled, <u>Follow-Up</u> on <u>Recommendations from Report No. 18-18, Audit</u> of the Office of Health Care Assurance's Adult <u>Residential Care Homes Program</u>. As a result of that report, we found that seven of the nine recommendations (78%) had been at least partially implemented.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

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Recommendation	Status of Recommendation
(1.) OHCA should complete its annual inspection process, including OHCA's acceptance of a care home's Plan of Correction and confirmation that deficiencies have been corrected, before renewing a care home's license.	• 2023: Auditor reports Partially Implemented Follow-Up, Report No. 23-08.
	2019: DOH reports Implemented Self-reported December 3, 2019.
(2.) OHCA should use provisional licenses only as stipulated in Chapter 11-100.1, Hawai'i Administrative Rules, including to allow a care home to operate while it addresses and corrects deficiencies identified during a relicensing inspection.	• 2023: Auditor reports Implemented Follow-Up, Report No. 23-08.
	2019: DOH reports Implemented Self-reported December 3, 2019.
(3.) OHCA should discontinue the use of	• 2023: Auditor reports Not Implemented - N/A
short-term licenses, which are not defined by statute or administrative rules.	Follow-Up, Report No. 23-08.
	Our follow-up report noted: "We determined that our recommendation was flawed, and for that reason, we deem the implementation status to be 'Not Applicable."
	2019: DOH reports Not Implemented - Disagree
	Self-reported December 3, 2019, stating:
	"Use of short-term licenses, including their purpose, is

Status of Recommendation

(4.) OHCA should establish policies and procedures to verify or otherwise confirm that care homes have implemented approved Plans of Correction to correct deficiencies identified during inspections or unannounced visits, including policies and procedures to conduct follow-up visits for certain types of deficiencies.

2023: Auditor reports Partially Implemented Follow-Up, Report No. 23-08.

described in the policy and procedure (P&P) titled 'State Licensing and Renewal Inspection Process and Timelines.' Staff were trained on the policy in December 2018. Use of short-term licenses may be used for non-enforcement reasons to bridge the license to their original license renewal date. Examples of non-enforcement reasons for short-term licenses are described in the policy and procedure. A short term

2019: DOH reports Implemented Self-reported December 3, 2019.

license is not a provisional license."

(5.) OHCA should conduct at least one unannounced visit for each care home as required by Section 321-15.6, HRS, not as a substitute for an annual inspection, and should consider conducting more unannounced visits for each care home per year to verify that the care home is implementing its Plan of Correction and/or the care home is adequately providing care for its residents.

(6.) OHCA should develop a centralized data management system for management and staff to review and update information as well as monitor inspections and licenses.

Status of Recommendation

- **2023: Auditor reports** Implemented Follow-Up, Report No. 23-08.
- **2019: DOH reports Implemented** Self-reported December 3, 2019.

2023: Auditor reports Partially Implemented Follow-Up, Report No. 23-08.

2022: DOH reports Partially Implemented Self-reported February 11, 2022.

2020: DOH reports Partially Implemented Self-reported December 14, 2020.

2019: DOH reports Partially Implemented Self-reported December 3, 2019.

(7.) OHCA should develop policies and procedures to guide the relicensing process, including clear deadlines by which staff must, for example, issue Statements of Deficiencies to the licensee, review Plans of Correction, and complete inspections, to ensure timely license renewal.

(8.) OHCA should promulgate administrative rules that describe the types of violations for which it may consider assessing a monetary fine or other action, including suspending or revoking a care home's license. **2023: Auditor reports** Implemented Follow-Up, Report No. 23-08.

2019: DOH reports Implemented Self-reported December 3, 2019.

2023: Auditor reports Not Implemented

Follow-Up, Report No. 23-08.

Our follow-up report noted: "While OHCA has drafted administrative rules related to enforcement, the draft rules have not been promulgated."

2019: DOH reports Implemented Self-reported December 3, 2019.

(9.) OHCA should implement policies and take all measures necessary to comply with the posting requirements of Section 321-1.8, HRS, including posting all approved Plans of Correction for relicensing inspections. OHCA should also consider posting unanswered Statements of Deficiencies for care homes that do not submit a Plan of Correction within the ten-day deadline and Plans of Correction resulting from unannounced visits that identified deficiencies.

Status of Recommendation

- **2023: Auditor reports Partially Implemented** Follow-Up, Report No. 23-08.
- **2019: DOH reports Implemented** Self-reported December 3, 2019.



REPORT NO. 19-01 Audit of the Department of Land and Natural Resources' Land Conservation Fund



*In Report No. 19-01, we offered 12 recommendations to the Department of Land and Natural Resources' Legacy Land Conservation Program and Commission, including two separate recommendations that were part of Recommendation No. 3. In the follow-up Report No. 22-11, we assessed the program's implementation of each part of Recommendation No. 3 separately. For that reason, we are now reporting on 13 recommendations (previously 12).

IN REPORT NO. 19-01, <u>Audit of the Department of</u> <u>Land and Natural Resources' Land Conservation Fund</u>, we found that the Department of Land and Natural Resources (DLNR) and its Division of Forestry and Wildlife (DOFAW) have struggled to properly manage the Legacy Land Conservation Program, hampering its effectiveness. We also found that DOFAW sought and/or obtained funding from the Land Conservation Fund for its own projects outside of the Legacy Land Conservation Program's grant award process.

In 2020, we issued a formal request for information to DLNR on the status of audit recommendations from Report No. 19-01. The agency reported that 11 of our recommendations had been at least partially implemented.

In 2021, we issued another formal request for information on the status of audit recommendations that

had been noted as Partially Implemented or Not Implemented in DLNR's 2020 written responses. The agency reported that of the applicable recommendations, one had been fully implemented, two were still partially implemented, and one was still not implemented.

In 2022, we conducted an active follow-up into the implementation of our recommendations and issued Report No. 22-11 entitled, *Follow-Up on Recommendations from Report No. 19-01, Audit of the Department of Land and Natural Resources' Land Conservation Fund.* As a result of that report, we found that eight out of 13 (62%) of our recommendations had been at least partially implemented.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

(Program, 1.) The Legacy Land Conservation Program should prepare and implement a Resource Land Acquisition Plan to comply with Section 173A-3, HRS.

(Program, 2.) The Legacy Land

Conservation Program should develop

- governing the grant award and blanket

encumbrance processes to ensure that project contracts are executed on time and blanket encumbered funds do not lapse.

and implement written policies and procedures – including internal controls

Status of Recommendation

- **2022: Auditor reports Partially Implemented** Follow-Up, Report No. 22-11.
- **2021: DLNR reports Partially Implemented** Self-reported March 1, 2021.
- **2020: DLNR reports Partially Implemented** Self-reported February 28, 2020.

• 2022: Auditor reports Implemented Follow-Up, Report No. 22-11.

2020: DLNR reports Implemented Self-reported February 28, 2020.

(Program, 3, Part 1.) The Legacy Land Conservation Program should develop clear and well-defined policies and procedures between the Legacy Land Conservation Program and DOFAW regarding distribution of Land Conservation Fund moneys.

- **2022: Auditor reports** Implemented Follow-Up, Report No. 22-11.
- **2020: DLNR reports Implemented** Self-reported February 28, 2020.

(Program, 3, Part 2.) DOFAW should follow Section 173A-5, HRS, and submit a grant application to receive funding rather than submit a budgetary request.

Status of Recommendation

2022: Auditor reports Not Implemented - Disagree

Follow-Up, Report No. 22-11.

Our follow-up report noted: "The Legacy Land Conservation Program stated its belief that the department, on behalf of DOFAW, is allowed to submit budgetary requests for the acquisition of land and that it therefore disagrees with this part of Recommendation 3. The program further argues that the Legislature has shown support for the department by appropriating moneys through budgetary requests from the Land Conservation Fund for acquisitions."

2020: DLNR reports Not Implemented -Disagree

Self-reported February 28, 2020, stating:

"...the Department—like many other State agencies is authorized to submit a budgetary request for the acquisition of interests in land. As further evidence of legislative support for a State agency to submit a budgetary request for an appropriation from the Land Conservation Fund for resource land acquisition, the 2019 Legislature appropriated a total of \$1,100,000 from the Land Conservation Fund for two Department land acquisitions, as requested by the Department through the Executive Budget Request Process."

(Program, 4.) The Legacy Land Conservation Program should work with the DLNR fiscal office to request the Department of Accounting and General Services to return the \$684,526 in administrative fees erroneously paid to it in FY2016 and FY2017.

2022: Auditor reports Implemented

Follow-Up, Report No. 22-11.

2020: DLNR reports Implemented Self-reported February 28, 2020.

(Program, 5.) The Legacy Land Conservation Program should maintain a record of the transfer of funds to and from the DLNR trust account and report these transactions to the Governor and the Legislature in the program's annual report as required by Section 173A-5(1)(2), HRS.

2022: Auditor reports Implemented

Follow-Up, Report No. 22-11.

2020: DLNR reports Implemented Self-reported February 28, 2020.

(Program, 6.) The Legacy Land **Conservation Program should review** personnel spending and position assignments and implement changes as needed to ensure that Land Conservation Fund moneys are used only for administrative and other costs directly related to the Legacy Land Conservation Program.

Status of Recommendation

2022: Auditor reports Not Implemented - Disagree Follow-Up, Report No. 22-11. Our follow-up report noted: "The program entertained three different alternatives to address Recommendation 6... The program justified rejecting these scenarios in favor of the status quo in which the Land Conservation Fund Program Development Specialist is 100% funded from the Land Conservation Fund. The program based its determination on the fact that several individuals within the Land Division whose positions are funded through sources other than the Land Conservation Fund work on Legacy Land Conservation Program activities, resulting in 'well over 1.0 FTE of staff services that directly benefit the Legacy Land Conservation Program."" 2021: DLNR reports Implemented Self-reported March 1, 2021. 2020: DLNR reports Partially Implemented Self-reported February 28, 2020. (Program, 7.) The Legacy Land 2022: Auditor reports Partially Implemented **Conservation Program should maintain** Follow-Up, Report No. 22-11. a centralized file system and establish a records retention policy for all awarded 2021: DLNR reports Partially Implemented projects, including pending, completed, Self-reported March 1, 2021. and discontinued projects. 2020: DLNR reports Partially Implemented Self-reported February 28, 2020. (Program, 8.) The Legacy Land 2022: Auditor reports Not Implemented - Disagree **Conservation Program should implement** Follow-Up, Report No. 22-11. a policy that places a reasonable limit on the time a project, whether proposed by Our follow-up report noted: "Although the program State, county, or nonprofit organization, requires board approval for projects that have not been can remain pending. completed after five years and requires appropriate justification for delays, projects can remain active indefinitely."

> 2020: DLNR reports Implemented Self-reported February 28, 2020.
(Program, 9.) The Legacy Land Conservation Program should provide commissioners with background information and history on each applicant, including how many grants they have received from the Legacy Land Conservation Program, how long it has taken them to complete projects, and any outstanding or discontinued projects – a practice employed by the Federal Forest Legacy Program to help its panelists make final decisions on project recommendations.

(Program, 10.) The Legacy Land Conservation Program should post Commission meeting minutes in compliance with the Sunshine Law.

Status of Recommendation

- **2022: Auditor reports** Implemented Follow-Up, Report No. 22-11.
- **2020: DLNR reports Implemented** Self-reported February 28, 2020.

2022: Auditor reports Not Implemented

Follow-Up, Report No. 22-11.

Our follow-up report noted: "Because the Commission is continuing to struggle with posting meeting minutes within 40 days after the meeting as required by the Sunshine Law, we deem this recommendation to be not implemented."

2020: DLNR reports Implemented Self-reported February 28, 2020.

year appropriation.

(Program, 11.) The Legacy Land Conservation Program should promulgate administrative rules to implement the above recommendations.	 2022: Auditor reports Not Implemented Follow-Up, Report No. 22-11. Our follow-up report noted: "As the program has not yet implemented administrative rules, we deem this recommendation to be not implemented." 2021: DLNR reports Not Implemented Self-reported March 1, 2021, stating: "If certain legislative measures introduced during the 2021 session are enacted, then it may be necessary to initiate rulemaking soon thereafter to conform with new statutory requirements." 2020: DLNR reports Not Implemented Self-reported February 28, 2020, stating: "We anticipate that after completing our implementation of other audit recommendations, the Program will vet a conceptual rulemaking proposal with Division administrators, the Department Chairperson, the Department of the Attorney General, and the Legacy Land Conservation Commission to help decide a future course of action."
(Commission, 1.) The Legacy Land Conservation Commission should limit the amount of the grants that it recommends be funded from the Land Conservation Fund to the anticipated balance of the amount appropriated by the Legislature for the fiscal year. The Commission should not recommend awards that exceed the anticipated balance of the current fiscal	 2022: Auditor reports Implemented Follow-Up, Report No. 22-11. 2020: DLNR reports Implemented Self-reported February 28, 2020.

Status of Recommendation



REPORT NO. 19-12 Audit of the Department of Land and Natural Resources' Special Land and Development Fund



IN REPORT NO. 19-12, Audit of the Department of Land and Natural Resources' Special Land and Development Fund, we found that the Department of Land and Natural Resources' (DLNR) Land Division is lacking in both its management of public lands and its administration of the Special Land and Development Fund (SLDF). We found the Land Division does not have a strategic plan for the long-term management of its public lands, an asset management plan, nor clear and coherent policies or procedures to guide day-to-day operations and that the absence of long-range planning left staff without expertise, resources, or options to actively and effectively manage its land portfolio. We noted DLNR does not accurately account for moneys in the SLDF and underreported cash balances to the 2018 Legislature by more than \$1.5 million. We also reported it has allowed more than \$1.5 million to sit idle in the SLDF for more than five years.

In 2020, we issued a formal request for information to DLNR on the status of audit recommendations from

Report No. 19-12. The agency reported that 16 of our recommendations had been at least partially implemented, and the one recommendation not implemented they disagreed with.

In 2021, we issued another formal request for information on the status of audit recommendations that had been noted as Partially Implemented in DLNR's 2020 written responses. The agency reported that of the applicable recommendations, seven were still partially implemented.

In 2022, we issued another formal request for information on the status of audit recommendations that had been noted as Partially Implemented in DLNR's 2021 written responses. The agency reported that of the applicable recommendations, five had been fully implemented, and two were still partially implemented.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

(Land Board, 1.) The Land Board should provide training for Land Board members about fiduciary responsibilities and obligations as trustees, including responsibilities related to the management and holding of state lands for the benefit of the State and promoting the development and utilization of public trust lands to their highest economic and social benefits. See In Re Water Use Permit Applications, 94 Haw. 97 (2000).

(Land Board, 2.) The Land Board should require DLNR and the Land Division to develop a long-range asset management/ strategic plan that provides direction to the department and the Land Division as to the management of all leases, RPs, and public lands managed by the division.

(Land Board, 3.) The Land Board should reconsider caps on annual rent adjustments for all rents below fair-market rates. Instead, the Land Board should review rent readjustments on a case-bycase basis.

(Land Division, 1.) The Land Division should prepare a long-range asset management/strategic plan that includes criteria for assessment based on benchmarks and other measurable objectives. The plan should address all leases, RPs, and public lands managed by the Land Division.

(Land Division, 2.a.) The Land Division should develop and document policies and procedures for monitoring of leases and RPs.

Status of Recommendation

- **2022: DLNR reports** Implemented Self-reported July 27, 2022.
- **2021: DLNR reports Partially Implemented** Self-reported July 27, 2021.
- **2020: DLNR reports Partially Implemented** Self-reported July 30, 2020.

2022: DLNR reports Partially Implemented Self-reported July 27, 2022.

- **2021: DLNR reports Partially Implemented** Self-reported July 27, 2021.
- **2020: DLNR reports Partially Implemented** Self-reported July 30, 2020.

2021: DLNR reports Implemented Self-reported July 27, 2021.

2020: DLNR reports Implemented Self-reported July 30, 2020.

2022: DLNR reports Partially Implemented Self-reported July 27, 2022.

2021: DLNR reports Partially Implemented Self-reported July 27, 2021.

- **2020: DLNR reports Partially Implemented** Self-reported July 30, 2020.
- 2022: DLNR reportsImplementedSelf-reported July 27, 2022.
- **2021: DLNR reports Partially Implemented** Self-reported July 27, 2021.
- **2020: DLNR reports Partially Implemented** Self-reported July 30, 2020.

Recommendation	Status of Recommendation
(Land Division, 2.b.) The Land Division should develop and document policies and procedures for periodic and regular reviews of RP rents.	 2021: DLNR reports Implemented Self-reported July 27, 2021. 2020: DLNR reports Implemented Self-reported July 30, 2020.
(Land Division, 2.c.) The Land Division should develop and document policies and procedures for verification of required receipts to validate substantial property improvements required for 10-year lease extensions.	 2022: DLNR reports Implemented Self-reported July 27, 2022. 2021: DLNR reports Partially Implemented Self-reported July 27, 2021. 2020: DLNR reports Partially Implemented Self-reported July 30, 2020.
(Land Division, 2.d.) The Land Division should develop and document policies and procedures for timely and effective collection of lease and RP rents.	 2021: DLNR reports Implemented Self-reported July 27, 2021. 2020: DLNR reports Implemented Self-reported July 30, 2020.
(Land Division, 3.) The Land Division should establish guidelines and requirements for periodic and regular inspections of leases and RPs to ensure that lessees are adequately maintaining improvements on the properties. If additional staff is needed to reasonably carry out these duties, a workload analysis should be performed to justify more positions.	 2022: DLNR reports Implemented Self-reported July 27, 2022. 2021: DLNR reports Partially Implemented Self-reported July 27, 2021. 2020: DLNR reports Partially Implemented Self-reported July 30, 2020.
(Land Division, 4.) The Land Division should perform close-out inspections for leases and RPs upon termination of leases or RPs based on updates to the Land Division guidelines. Inspections should include looking for specific issues such as the presence of hazardous materials, as well as documenting any unauthorized dismantling or removal of property that should revert to the State.	 2021: DLNR reports Implemented Self-reported July 27, 2021. 2020: DLNR reports Implemented Self-reported July 30, 2020.

(Land Division, 5.) The Land Division should explore strategies to better market and manage its properties, which may include contracting private-sector brokers and property managers. We suggest the division consult with the State Procurement Office and other state agencies, such as the Hawai'i Public Housing Authority, which contract for similar services. The division should also seek legislative assistance through statutory amendments if necessary, for example, to assess rent premiums when the Land Board decides to extend leases.

(Land Division, 6.) The Land Division should seek to hire people with professional expertise or develop and implement a training program to prepare land agents for the transition from ground leases to space leases, perform property management functions, and conduct in-house evaluations whenever external appraisals are not cost-effective.

Status of Recommendation

- **2021: DLNR reports** Implemented Self-reported July 27, 2021.
- **2020: DLNR reports Implemented** Self-reported July 30, 2020.

2021: DLNR reports Not Implemented - Disagree

Self-reported July 27, 2021, stating:

"Land Division presently manages only one multitenanted building under space leases (revocable permits), and the Land Board has approved the public auction of that property to a master lessee who will then manage the spaces. Land Division would need a much larger budget and ceiling to assume the cost of maintaining and directly managing improved properties in its portfolio, many of which are more than 50 years old. Directly managing such buildings increases the State's exposure to liability for tort claims commonly associated with property management (e.g., slip-andfall claims). In recent years, Land Division has been unsuccessful in its requests to the Legislature for capital improvement funds and even for ceiling increases in the expenditure of SLDF monies to invest in State properties. Prospects for obtaining such funds in the future are not good. In addition, the State accounting system does not easily accommodate holding accounts required for deposit of common area charges from tenants to be paid to public utility companies such as for water, sewer, electrical and telecommunications. For these reasons, DLNR disagrees that transforming Land Division into a space leasing agency is desirable or economically feasible."

2020: DLNR reports Not Implemented - Disagree Self-reported July 30, 2020, stating: See above.

(DLNR, 1.) The Department of Land and Natural Resources should establish policies and procedures to accurately account for and report the activities of the SLDF to the Legislature.

(DLNR, 2.) The Department of Land and Natural Resources should review the 400-series special fund accounts to determine whether the unexpended and unencumbered balances remaining in these accounts should be transferred to other SLDF accounts or transferred back to the origination fund. Considering the amount of SLDF cash disbursements and transfers to other DLNR special fund accounts, we further recommend that DLNR review each of the SLDF accounts to ascertain whether these accounts continue to meet the criteria of a special fund. Specifically, there should be a clear link between the programs and the sources of revenue. If not, these accounts should be subject to the State's general fund budget and appropriation process.

(DLNR, 3.) The Department of Land and Natural Resources should reconcile cash receipts recorded in SLIMS to FAMIS on a monthly basis.

(DLNR, 4.) The Department of Land and Natural Resources should determine with the Department of Budget and Finance whether revenues from ceded lands, net of amounts remitted to OHA, should be transferred to the State's general fund on a regular basis.

Status of Recommendation

- **2021: DLNR reports** Implemented Self-reported July 27, 2021.
- **2020: DLNR reports Implemented** Self-reported July 30, 2020.
- 2021: DLNR reports Implemented

Self-reported July 27, 2021.

2020: DLNR reports Implemented Self-reported July 30, 2020.

2021: DLNR reports Implemented Self-reported July 27, 2021.

- **2020: DLNR reports Implemented** Self-reported July 30, 2020.
- **2021: DLNR reports** Implemented Self-reported July 27, 2021.
- **2020: DLNR reports Implemented** Self-reported July 30, 2020.

(DLNR, 5.) The Department of Land and Natural Resources should establish and adhere to formal written procedures for the collection of all percentage rent due from lessees. These procedures should address the timely receipt of sales audit reports or certified statements of gross receipts and percentage rent payments for all leases with percentage rent clauses, as well as appropriate actions to be taken for lessees failing to submit required sales audit reports or certified statement of gross receipts, and if applicable, percentage rent payments. In addition, these procedures should include documentation requirements for DLNR's review and approval of certified statement of gross receipts provided by lessees.

Status of Recommendation

- **2022: DLNR reports** Implemented Self-reported July 27, 2022.
- **2021: DLNR reports Partially Implemented** Self-reported July 27, 2021.
- **2020: DLNR reports Partially Implemented** Self-reported July 30, 2020.



REPORT NO. 19-13 Audit of the Department of Education's Administration of School Impact Fees



IN REPORT NO. 19-13, Audit of the Department of Education's Administration of School Impact *Fees*, we examined the administration of the school impact fee law, which applies to all builders of new residential units in designated school impact districts. The report found that the Department of Education (DOE) has no written policies and procedures for the selection of potential school impact districts, the factors that should be considered in determining the size of potential districts, or oversight and review of the process. We reported DOE does not begin assessing school impact fees immediately upon the Board of Education's designation of a school impact district, sometimes waiting months before beginning collection. We noted DOE has not promulgated administrative rules to prescribe the process it intends the counties to

follow before issuing building permits for new residential construction in an impact fee district.

In 2020, 2021, 2022, and 2023, we issued formal requests for information to DOE on the status of audit recommendations from Report No. 19-13. The agency initially reported that five recommendations had been at least partially implemented, 13 recommendations had not been implemented, and four recommendations were considered moot by the Board of Education and would not be implemented. By their 2023 response, DOE had at least partially implemented 13 recommendations, with five still not implemented.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

(DOE, 1.) The Department of Education should undertake a comprehensive evaluation of its implementation and administration of the school impact fee law, including an assessment of the appropriate staffing and other resources necessary to implement and administer the law.

Status of Recommendation

2021: DOE reports Implemented

Self-reported October 28, 2021.

2020: DOE reports Not Implemented Self-reported October 30, 2020, stating:

"A comprehensive evaluation of the school impact fee program commenced in February 2020, with the hiring of a new Assistant Superintendent for the Office of Facilities and Operations. A preliminary evaluation and situation analysis by the planning department of the Office of Facilities and Operations (OFO) were made available to the Assistant Superintendent in October 2020.

Effective November 30, 2020, the OFO will initiate the development of a comprehensive plan for the school impact fee program."

(DOE, 2.a.) The Department of Education should create written policies and procedures to guide and direct staff's and management's implementation and administration of the school impact fee law. Documented policies and procedures are some of the controls necessary for the DOE to ensure effective and efficient implementation and administration of the law in accordance with the statute, legislative intent, and constitutional requirements. At minimum, policies and procedures should address the stage in the development process at which a proposed new residential project should be included in the DOE's consideration of classroom capacity requirements. We found the decision to recommend designation of a school impact district (and its boundaries) was left to the discretion of a land use planner who relied heavily on the City and County of Honolulu's vision of transitoriented residential development projects that were purely conceptual, without specific developers, development plans, or even land commitments for those projects. The policies and procedures should include criteria and other objective factors to be considered in evaluating when designation of a school impact district is appropriate.

2021: DOE reports Implemented

Self-reported October 28, 2021.

2020: DOE reports Not Implemented Self-reported October 30, 2020, stating:

"As of October 2020, written policies and procedures have not been drafted. Based on the evaluation noted in Recommendation No. 1, the Department will draft written policies and procedures to guide and direct Department personnel in the implementation and administration of the school impact fee law.

Subject to concurrence by the appropriate offices and agencies and approval of the Superintendent, OFO intended to implement said policies and procedures by March 1, 2021."

(DOE, 2.b.) The Department of Education should create written policies and procedures to guide and direct staff's and management's implementation and administration of the school impact fee law. Documented policies and procedures are some of the controls necessary for the DOE to ensure effective and efficient implementation and administration of the law in accordance with the statute, legislative intent, and constitutional requirements. At minimum, policies and procedures should address the factors that determine the size and composition of a proposed impact fee district. Without a consistent process or documented framework, some of the department's district designations appear questionable or even arbitrary: For instance, the expansive and diverse Leeward O'ahu district encompasses five school complexes (41 schools) with varying rates of past and projected student enrollment growth. Meanwhile, the KAM district boundaries are based on smaller elementary school service areas; as a result, the impact fee district includes only 10 of the 15 elementary schools in the Farrington and McKinley complexes.

(DOE, 2.c.) The Department of Education should create written policies and procedures to guide and direct staff's and management's implementation and administration of the school impact fee law. Documented policies and procedures are some of the controls necessary for the DOE to ensure effective and efficient implementation and administration of the law in accordance with the statute. legislative intent, and constitutional requirements. At minimum, policies and procedures should address the collection, tracking, and accounting of lands dedicated to or that will be dedicated to the DOE under the school impact fee law, fees in lieu of land dedication, and construction component fees.

Status of Recommendation

2021: DOE reports Implemented Self-reported October 28, 2021.

2020: DOE reports Not Implemented Self-reported October 30, 2020, stating:

"As of October 2020, written policies and procedures have not yet been created.

Based on the evaluation noted in Recommendation No. 1, the OFO will draft written policies and procedures to guide Department personnel in the implementation and administration of the school impact fee law. These policies and procedures will be measured against the findings and recommendations in existing school impact fee districts (Central and West Maui, Leeward O'ahu, and Kalihi to Ala Moana) to maintain consistency in the implementation and management of the program.

Subject to concurrence of the appropriate offices and agencies and approval of the Superintendent, the Department intends to implement said policies and procedures by May 3, 2021."

2021: DOE reports Implemented

Self-reported October 28, 2021.

2020: DOE reports Partially Implemented Self-reported October 30, 2020.

(DOE, 2.d.) The Department of Education should create written policies and procedures to quide and direct staff's and management's implementation and administration of the school impact fee law. Documented policies and procedures are some of the controls necessary for the DOE to ensure effective and efficient implementation and administration of the law in accordance with the statute, legislative intent, and constitutional requirements. At minimum, policies and procedures should address the tracking and accounting of transfers and expenditures of lands and moneys paid under Fair Share agreements and the school impact fee law.

(DOE, 2.e.) The Department of Education should create written policies and procedures to guide and direct staff's and management's implementation and administration of the school impact fee law. Documented policies and procedures are some of the controls necessary for the DOE to ensure effective and efficient implementation and administration of the law in accordance with the statute, legislative intent, and constitutional requirements. At minimum, policies and procedures should address the use of moneys received by the DOE under Fair Share agreements and the school impact fee law. Under the school impact fee law, fees collected within an impact fee district can be spent only within the same district. We found that, with only one exception, the impact fee districts designated by the Board of Education encompass multiple school complexes. We raised concerns about whether the DOE can use school impact fees from a specific development in a school complex within the same impact fee district that is unaffected by the additional public school students created by the development.

Status of Recommendation

2021: DOE reports Implemented Self-reported October 28, 2021.

2020: DOE reports Partially Implemented Self-reported October 30, 2020.

2021: DOE reports Implemented

Self-reported October 28, 2021.

2020: DOE reports Not Implemented Self-reported October 30, 2020, stating:

"As of October 2020, written policies and procedures have not been created. Based on the evaluation noted in Recommendation No. 1, the OFO will draft written policies and procedures to guide and direct the Department on the use of money received under the fair share agreements and the school impact fee program. The Department agrees that the current policy regarding the use of school impact fees may not serve its intended purpose as currently structured and needs to be adjusted.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to implement said policies and procedures by May 3, 2021."

(DOE, 2.f.) The Department of Education should create written policies and procedures to guide and direct staff's and management's implementation and administration of the school impact fee law. Documented policies and procedures are some of the controls necessary for the DOE to ensure effective and efficient implementation and administration of the law in accordance with the statute, legislative intent, and constitutional requirements. At minimum, policies and procedures should address the use and updating of cost factors (including "recent conditions") in school impact fee calculations.

(DOE, 2.g.) The Department of Education should create written policies and procedures to guide and direct staff's and management's implementation and administration of the school impact fee law. Documented policies and procedures are some of the controls necessary for the DOE to ensure effective and efficient implementation and administration of the law in accordance with the statute. legislative intent, and constitutional requirements. At minimum, policies and procedures should address management's responsibilities in overseeing and approving staff's implementation and administration of the school impact fee law.

Status of Recommendation

2021: DOE reports Implemented

Self-reported October 28, 2021.

2020: DOE reports Not Implemented

Self-reported October 30, 2020, stating:

"As of October 2020, written policies and procedures have not yet been created. Based on the evaluation noted in Recommendation No. 1, the OFO will draft written policies and procedures on the use and updating of cost factors (including recent conditions and land appraisals) in school impact fee calculations. The OFO is currently undergoing a transition in leadership for this work in progress.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to implement said policies and procedures by May 3, 2021."

2021: DOE reports Implemented Self-reported October 28, 2021.

2020: DOE reports Not Implemented

Self-reported October 30, 2020, stating:

"As of October 2020, written policies and procedures have not been created. Based on the evaluation noted in Recommendation No. 1, the OFO will draft written policies and procedures detailing the Department's responsibilities in overseeing and approving staff recommendations and the effective implementation and administration of the school impact fee law.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to implement said policies and procedures by May 3, 2021."

(DOE, 3.) The Department of Education should obtain written legal guidance from the Department of the Attorney General as to the constitutional restrictions associated with impact fees, including nexus and rough proportionality requirements. The legal guidance should specifically consider whether impact fee districts encompassing multiple school complexes satisfy constitutional requirements, considering Section 302A-1608(a), HRS, allows the department to use school impact fees anywhere within the impact fee district and does not restrict the department's use of school impact fees collected from a residential developer to the school complex in which the development is situated.

(DOE, 4.) The Department of Education should work with the Department of the Attorney General to establish the legal basis and the resultant policies for the collection of school impact fees from builders of new residential construction effective upon designation of the impact fee district.

Status of Recommendation

- **2022: DOE reports** Implemented Self-reported October 27, 2022.
- **2021: DOE reports Partially Implemented** Self-reported October 28, 2021.
- **2020: DOE reports Partially Implemented** Self-reported October 30, 2020.

2022: DOE reports Implemented

Self-reported October 27, 2022.

- **2021: DOE reports Partially Implemented** Self-reported October 28, 2021.
- **2020: DOE reports Partially Implemented** Self-reported October 30, 2020.

(DOE, 5.) The Department of Education should assess whether certain provisions in the school impact fee law, for example the land valuation procedures, are applicable to the constraints and requirements of district designation and district-wide fee setting, particularly in the urban setting. If needed, pursue amendment of the statute.

Status of Recommendation

2023: DOE reports Partially Implemented Self-reported October 25, 2023.

2022: DOE reports Partially Implemented Self-reported October 27, 2022.

2021: DOE reports Not Implemented Self-reported October 28, 2021, stating:

"To date, an assessment on land valuation procedures has not been initiated. As part of the Department's ongoing assessment of the Program, an analysis will be done to identify whether the land valuation procedures are applicable to the constraints and requirements of district designation and district wide fee setting, particularly in the urban setting.

The Department intends to complete this analysis and make a determination whether an amendment to the statutes is required by January 15, 2022."

2020: DOE reports Not Implemented

Self-reported October 30, 2020, stating:

"As of October 2020, a comprehensive assessment on land valuation procedures and other methodologies to determine applicable fees across existing districts has not been initiated. This specific review will be addressed as part of the OFO's comprehensive review of the program.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to implement said policies and procedures by May 3, 2021."

(DOE, 6.) The Department of Education should assess whether the "urban exceptions" made for the KAM district ensure fees collected for urban schools are relevant to that district and equitable to those collected for suburban schools. If needed, pursue amendment of the statute.

Status of Recommendation

2023: DOE reports Partially Implemented

Self-reported October 25, 2023.

2022: DOE reports Partially Implemented Self-reported October 27, 2022.

2021: DOE reports Not Implemented Self-reported October 28, 2021, stating:

"To date, an assessment of the 'urban exception' has not been initiated. As part of the Department's ongoing assessment of the Program, an analysis will be done to ensure whether fees collected for urban schools are equitable to fees collected for suburban schools.

The Department intends to complete this analysis and make a determination whether an amendment to the statutes is required by July 1, 2022."

2020: DOE reports Not Implemented

Self-reported October 30, 2020, stating:

"As of October 2020, an assessment of the 'urban exceptions' has not been initiated. As part of its comprehensive assessment of the school impact fee program, the Department will include an analysis of the differences, if any, between urban and suburban districts.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to determine whether an amendment to the law is necessary."

(DOE, 7.) The Department of Education should develop an expenditure plan for existing funds, including documented policies and procedures for ensuring that expenditures are made in accordance with existing Fair Share Agreements and the school impact fee law.

2021: DOE reports Implemented

Self-reported October 28, 2021.

2020: DOE reports Partially Implemented Self-reported October 30, 2020.

(DOE, 8.a.) The Department of Education should ensure proper maintenance of records of land contributions for Fair Share and the school impact fee program. Records should be regularly updated and accessible to both management and the public. Promulgate administrative rules necessary to provide direction to developers, county permitting agencies, and the public as to how the DOE interprets and intends to implement the school impact fee law. At minimum, the administrative rules should address the specific information the DOE expects the county permitting offices to provide to the department regarding the applicants for county subdivision approvals and county building permits, including the form of the information, the timing of delivery of the information, and the method by which the counties should transmit the information.

Status of Recommendation

2023: DOE reports Not Implemented

Self-reported October 25, 2023, stating:

"Pursuant to Act 72, Session Laws of Hawaii (SLH) 2020, and as of October 17, 2023, the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2022: DOE reports Not Implemented

Self-reported October 27, 2022, stating:

"Pursuant to Act 72 (2020), the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2021: DOE reports Not Implemented

Self-reported October 28, 2021, stating:

"The Department will begin to draft administrative rules by the end of this year, with anticipated adoption by December 31, 2022.

The approved policies and procedures to implement and administer the Program and fair share contributions will provide the basis in the drafting of administrative rules.

The approved policies and procedures includes the process established between the counties, with school impact districts, and the Department regarding the form of information, the timing of delivery of the information, and the method by which the counties should transmit the information."

2020: DOE reports Not Implemented

Self-reported October 30, 2020, stating:

"The OFO has begun drafting written policies and procedures to guide and direct staff and management's collection, tracking, and accounting of lands dedicated to the Department under the school impact fee law, fees in lieu of land dedication and construction component fees.

The OFO has drafted basic procedures for processing of building permits and collection of school impact fees for internal use.

However, the Department has not yet promulgated the recommended administrative rules.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to draft and initiate rule-making by the latter half of 2021."

(DOE, 8.b.) The Department of Education should ensure proper maintenance of records of land contributions for Fair Share and the school impact fee program. Records should be regularly updated and accessible to both management and the public. Promulgate administrative rules necessary to provide direction to developers, county permitting agencies, and the public as to how the DOE interprets and intends to implement the school impact fee law. At minimum, the administrative rules should address when and how applicants must pay the school impact fees, including the process and procedure by which the department or the county building departments intend to collect the fees.

Status of Recommendation

2023: DOE reports Not Implemented

Self-reported October 25, 2023, stating:

"Pursuant to Act 72, Session Laws of Hawaii (SLH) 2020, and as of October 17, 2023, the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2022: DOE reports Not Implemented

Self-reported October 27, 2022, stating:

"Pursuant to Act 72 (2020), the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2021: DOE reports Not Implemented

Self-reported October 28, 2021, stating:

"The Department will begin to draft administrative rules by the end of this year, with anticipated adoption by December 31, 2022.

The approved policies and procedures to implement and administer the Program and fair share contributions will provide the basis in the drafting of administrative rules.

The approved policies and procedures includes when and how the Department or county building department intends to collect school impact fees."

2020: DOE reports Not Implemented

Self-reported October 30, 2020, stating:

"The OFO has drafted basic procedures for processing of building permits and collection of school impact fees for internal use.

However, the Department has not promulgated administrative rules for external entities to track Department involvement in the building permit process, imposition and collection of school impact fees, coordination with respective county building and permitting departments, and appeals.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to draft and initiate rule-making by the latter half of 2021."

(DOE, 8.c.) The Department of Education should ensure proper maintenance of records of land contributions for Fair Share and the school impact fee program. Records should be regularly updated and accessible to both management and the public. Promulgate administrative rules necessary to provide direction to developers, county permitting agencies, and the public as to how the DOE interprets and intends to implement the school impact fee law. At minimum, the administrative rules should address if the department intends to allow developers to pay all or portions of the school impact fee subsequent to the issuance of county subdivision approval or county building permits, and the process by which payment shall be made, including the timing of the payment.

Status of Recommendation

2023: DOE reports Not Implemented

Self-reported October 25, 2023, stating:

"Pursuant to Act 72, Session Laws of Hawaii (SLH) 2020, and as of October 17, 2023, the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2022: DOE reports Not Implemented

Self-reported October 27, 2022, stating:

"Pursuant to Act 72 (2020), the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2021: DOE reports Not Implemented

Self-reported October 28, 2021, stating:

"The Department will begin to draft administrative rules by the end of this year, with anticipated adoption by December 31, 2022.

The approved policies and procedures to implement and administer the Program and fair share contributions will provide the basis in the drafting of administrative rules.

The approved policies and procedures includes whether the Department intends to allow developers to pay all or portions of the school impact fees subsequent to the issuance of a county building permit, and the process by which payments shall be made, including the timing of payments."

2020: DOE reports Not Implemented

Self-reported October 30, 2020, stating:

"The OFO has drafted basic procedures for processing of building permits and collection of school impact fees for internal use.

However, the Department has not promulgated administrative rules for external entities to track Department involvement in the building permit process, imposition and collection of school impact fees, coordination between the Department and respective county building and permitting departments, and appeals.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to draft and initiate rule-making by the latter half of 2021."

(DOE, 8.d.) The Department of Education should ensure proper maintenance of records of land contributions for Fair Share and the school impact fee program. Records should be regularly updated and accessible to both management and the public. Promulgate administrative rules necessary to provide direction to developers, county permitting agencies, and the public as to how the DOE interprets and intends to implement the school impact fee law. At minimum, the administrative rules should address the process and procedures by which a developer can contest or appeal the imposition of school impact fees on the developer's project.

Status of Recommendation

2023: DOE reports Not Implemented

Self-reported October 25, 2023, stating:

"Pursuant to Act 72, Session Laws of Hawaii (SLH) 2020, and as of October 17, 2023, the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2022: DOE reports Not Implemented

Self-reported October 27, 2022, stating:

"Pursuant to Act 72 (2020), the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2021: DOE reports Not Implemented

Self-reported October 28, 2021, stating:

"The Department will begin to draft administrative rules by the end of this year, with anticipated adoption by December 31, 2022.

The approved policies and procedures to implement and administer the Program and fair share contributions will provide the basis in the drafting of administrative rules.

The approved policies and procedures includes how a developer can contest or appeal the imposition of school impact fees on a developer's project."

2020: DOE reports Not Implemented

Self-reported October 30, 2020, stating:

"The OFO has drafted basic procedures for processing of building permits and collection of school impact fees for internal use. The process to establish administrative rules has not been initiated.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to draft and initiate rule-making for the benefit of outside parties by the latter half of 2021."

(DOE, 8.e.) The Department of Education should ensure proper maintenance of records of land contributions for Fair Share and the school impact fee program. Records should be regularly updated and accessible to both management and the public. Promulgate administrative rules necessary to provide direction to developers, county permitting agencies, and the public as to how the DOE interprets and intends to implement the school impact fee law. At minimum, the administrative rules should address the process and procedures by which the DOE will inform the county building departments that a developer has satisfied the school impact fee requirement.

Status of Recommendation

2023: DOE reports Not Implemented

Self-reported October 25, 2023, stating:

"Pursuant to Act 72, Session Laws of Hawaii (SLH) 2020, and as of October 17, 2023, the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2022: DOE reports Not Implemented

Self-reported October 27, 2022, stating:

"Pursuant to Act 72 (2020), the Department is in consultation and coordination with the School Facilities Authority to establish administrative rules."

2021: DOE reports Not Implemented

Self-reported October 28, 2021, stating:

"The Department will begin to draft administrative rules by the end of this year, with anticipated adoption by December 31, 2022.

The approved policies and procedures to implement and administer the Program and fair share contributions will provide the basis in the drafting of administrative rules.

The approved policies and procedures includes how the Department will inform the county building departments that a developer has satisfied the school impact fee requirement."

2020: DOE reports Not Implemented

Self-reported October 30, 2020, stating:

"Although the OFO has drafted basic procedures for processing of building permits and collection of school impact fees for internal use, the process to establish administrative rules has not been initiated or drafted to provide direction to developers, county permitting agencies, and the public as to how the Department interprets and intends to implement the school impact fee law.

Subject to concurrence by the appropriate offices and agencies and with Superintendent's approval, the Department intends to draft and initiate rule-making on the process and procedures by which the Department will inform the county building departments that a developer has satisfied the school impact fee requirement by the latter half of 2021."

(Board, 1.) The Board of Education should require the department to submit a written report that provides a comprehensive evaluation of its implementation and administration of the school impact fee law. This report should include the department's findings and conclusions, specific actions that the department intends to implement to address our recommendations, other changes the department intends to make, and copies of policies and procedures. The report should also include a timeframe for implementation and note any additional resources the department feels may be necessary for successful implementation.

(Board, 2.) The Board of Education should direct the DOE to implement the recommendations necessary to address and correct the audit findings.

(Board, 3.) The Board of Education should direct the DOE to report at least quarterly on the status of its implementation of the recommendations necessary to address and correct the audit findings.

(Board, 4.) The Board of Education should for each school impact district considered by the board, obtain the Department of the Attorney General's opinion, in writing, that the school impact district satisfies constitutional requirements, including nexus and proportionality requirements, prior to designation of the district.

Status of Recommendation

2020: BOE reports Not Implemented - N/A

Self-reported December 9, 2020, stating:

"[I]t is unlikely that the Board will implement any of the report's recommendations as the governance structure and legal context surrounding school impact fees have changed."

2020: BOE reports Not Implemented - N/A

Self-reported December 9, 2020, stating:

"[I]t is unlikely that the Board will implement any of the report's recommendations as the governance structure and legal context surrounding school impact fees have changed."

2020: BOE reports Not Implemented - N/A

Self-reported December 9, 2020, stating:

"[I]t is unlikely that the Board will implement any of the report's recommendations as the governance structure and legal context surrounding school impact fees have changed."

2020: BOE reports Not Implemented - N/A

Self-reported December 9, 2020, stating:

"[I]t is unlikely that the Board will implement any of the report's recommendations as the governance structure and legal context surrounding school impact fees have changed."



REPORT NO. 21-01 Audit of the Agribusiness Development Corporation

Number of Recommendations:36Number of Recommendations
Partially or Fully Implemented:25Percent Partially or Fully
Implemented:69%

Audit Recommendations by Status

In Report No. 21-01, we made a total of 36 recommendations to the agency.





Source: Office of the Auditor

IN REPORT NO. 21-01, <u>Audit of the Agribusiness</u> <u>Development Corporation</u>, we found that the Agribusiness Development Corporation (ADC) has done little – if anything – to facilitate the development of agricultural enterprises to replace the economic loss created by the demise of the sugar and pineapple industries. Instead of leading the State's agricultural transformation, ADC primarily manages 4,257 acres of land it started acquiring in 2012 as well as the Waiāhole Water System on O'ahu. Yet, we found that the corporation struggles to manage its lands, challenged by the myriad duties required for effective land management. We also found that ADC's Board of Directors, as the head of the corporation, has provided minimal guidance and oversight of ADC's operations.

In 2022, we issued a formal request for information to ADC on the status of audit

recommendations from Report No. 21-01. The agency reported that 26 of our recommendations had been at least partially implemented, and the 10 recommendations not implemented they either disagreed with or felt were no longer applicable.

In 2023, we issued another formal request for information on the status of audit recommendations. The agency reported that 25 of our recommendations had been at least partially implemented and 11 had not been implemented. Of the 11 recommendations not implemented, the agency disagreed with two, and noted that six were no longer applicable.

The following is a list of recommendations made and a chronological summary of our follow-up efforts. Any findings by the Office of the Auditor are highlighted in yellow.

(1.) ADC should update and revise its mission statement to reflect the corporation's purpose more completely as intended by the Legislature to address, among other things, facilitating the development of Hawai'i-based agricultural enterprises and strategies to promote, market, and distribute Hawai'igrown agricultural crops and valueadded products in local, national, and international markets.

(2.) ADC should develop goals, objectives, policies, and priority guidelines that articulate and outline an agribusiness development strategy.

(3.) ADC should develop an inventory of agricultural lands with adequate water resources that are or will become available due to the downsizing of the sugar and pineapple industries or for any other reason that can be used to meet present and future agricultural production needs.

(4.) ADC should develop an inventory of agricultural infrastructure that was or will be abandoned by the sugar and pineapple industries or by any other organization involved in the production of agricultural products such as irrigation systems, drainage systems, processing facilities, and other accessory facilities.

Status of Recommendation

- **2023: ADC reports** Implemented Self-reported February 14, 2023.
- **2022: ADC reports Implemented** Self-reported March 4, 2022.

- 2023: ADC reportsImplementedSelf-reported February 14, 2023.
- **2022: ADC reports Implemented** Self-reported March 4, 2022.
- **2023: ADC reports Partially Implemented** Self-reported February 14, 2023.
- **2022: ADC reports Partially Implemented** Self-reported March 4, 2022.

2023: ADC reports Partially Implemented Self-reported February 14, 2023.

2022: ADC reports Partially Implemented Self-reported March 4, 2022.

(5.) ADC should prepare an analysis of imported agricultural products and the potential for increasing local production to replace imported products in a manner that complements existing local producers and increases Hawai'i's agricultural selfsufficiency.

Status of Recommendation

2023: ADC reports Not Implemented - N/A

Self-reported March 16, 2023*, stating:

"163D-5(a)(3) was amended and the language was removed.

The task of analyzing the replacement of imported foods with local foods was removed from the Hawaii Agribusiness Plan. However, incentivizing farmers to attain USDA Good Agricultural Practices certification and to grow products that consumers want in affordable and sustainable ways, and which retailers will then sell, is a prerequisite to large scale local production. (Local farmers' markets and Community Supported Agriculture have been available for a while, but have been unable to replace the large retail stores that import produce.)"

*Original response was dated February 14, 2023, but an amended response was sent via email on March 16, 2023.

2022: ADC reports Not Implemented Self-reported March 4, 2022, stating:

"There is currently legislation that proposes to substantially change ADC's focus, including whether ADC should be tasked with analyzing imports or exports or both."

(6.) ADC should develop financial and other programs (such as advisory, consultative, training, and educational) to promote and facilitate the development of diversified agriculture and agricultural enterprises.

Status of Recommendation

2023: ADC reports Not Implemented

Self-reported February 14, 2023, stating:

"Some of this task is duplicative of the Agricultural Loan program within the Department of Agriculture. The University of Hawaii extension service has staff and crop specialist on all the counties who visit farmers including the farmers on ADC property. The ADC works with the Natural Resources Conservation service as part of our leasing process and they provide expertise in soil management and may provide funding for some of their practices.

Because farming is a business, permitting and licensing functions and related training are already managed by various county, state, and federal offices.

The ADC is working to add staff to provide financial expertise, Accountant IV and V. We will work to add education training programs for farmer use by using and adapting existing materials from other departments or exterior sources. The tasks are ongoing and although filling the vacant positions will help to assemble these resources, we plan to use existing staff until the positions are filled."

2022: ADC reports Not Implemented Self-reported March 4, 2022, stating:

"With respect to financial programs, see Detailed Response to Recommendation No. 5. Additionally, this task is duplicative of the Agricultural Loan program within the Department of Agriculture.

With respect to 'other program (such as advisory, consultative, training, and educational)', these types of activities benefit, and likely would be used, if at all, by small farmers. With respect to small farmers, see Detailed Response to Recommendation No. 5. With respect to large farmers, ADC's large farmers are typically owned or controlled by national or international corporate entities who likely have their own programs."

(7.) ADC should develop feasible strategies for the promotion, marketing, and distribution of Hawai'i agricultural crops and value-added products in local, national, and international markets.

Status of Recommendation

2023: ADC reports Not Implemented - N/A

Self-reported March 16, 2023*, stating:

"(163D-5(a)(5)) was amended and the language was removed.

This work is produced by other departments and divisions and ADC plans to make use of existing studies to support the industry. DBEDT has resources to support ADC if there is a need to update studies."

*Original response was dated February 14, 2023, but an amended response was sent via email on March 16, 2023.

2022: ADC reports Not Implemented Self-reported March 4, 2022, stating:

"See Detailed Response to Recommendation No. 5."

(8.) ADC should develop strategies to ensure the provision of adequate air and surface transportation services and associated facilities to support the agricultural industry in meeting local, national, and international market needs.

2023: ADC reports Not Implemented - N/A

Self-reported March 16, 2023*, stating:

"163D-5(a)(5) was amended and the language was removed.

ADC has reached out to work with the foreign trade zone to support agricultural product aggregation and storage sites near transportation hubs and will continue to work with them."

*Original response was dated February 14, 2023, but an amended response was sent via email on March 16, 2023.

2022: ADC reports Not Implemented Self-reported March 4, 2022, stating:

"See Detailed Response to Recommendation No. 5. Additionally, ADC has previously commissioned a transportation study whose findings remain applicable today."

Status of Recommendation

(9.) ADC should develop proposals to improve data collection and the timely presentation of information on market demands and trends that can be used to plan future harvests and production.	 2023: ADC reports Not Implemented - N/A * Self-reported March 16, 2023**, stating: "163D-5(a)(8) was amended and the language was removed. This task is duplicative of work that is, or should be, conducted by USDA, CTAHR and HDOA." *Response indicated status as both "Not Implemented – N/A" and "Not Implemented – Disagree". Based on our review of the Detailed Response, we believe "Not Implemented – N/A" is the intended response. **Original response was dated February 14, 2023, but an amended response was sent via email on March 16, 2023. 2022: ADC reports Not Implemented - Disagree Self-reported March 4, 2022, stating: "See Detailed Responses to Recommendation Nos. 5 and 6. Additionally, this task is duplicative of work that is, or should be, conducted by CTAHR and HDOA."
(10.) ADC should develop strategies for federal and state legislative actions that will promote the development and enhancement of Hawai'i's agricultural industries.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.
(11.) ADC should prepare, and revise as required, the Hawai'i Agribusiness Plan.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.

(12.) ADC should prepare short- and long-range strategic plans to facilitate development of Hawai'i-based agricultural enterprises to grow and export agricultural crops and value-added products.

Status of Recommendation

2023: ADC reports Not Implemented

Self-reported February 14, 2023, stating:

"ADC has been in discussion with Office of Planning within DBEDT to contract the strategic planning process with ADC.

ADC was approved \$90K to contract a planner. After talking with planning companies it was determined that working with DBEDT office of special planning is best suited for this type of work. ADC is developing a scope of work and OP will be working with ADC on this planning process for ADC managed property."

2022: ADC reports Not Implemented Self-reported March 4, 2022, stating:

"See Detailed Response to Recommendation No. 5."

(13.) ADC should, for each project, prepare or coordinate the preparation of business and agricultural development plans, as required by Section 163D-7, HRS.

2023: ADC reports Not Implemented

Self-reported February 14, 2023, stating:

"With the approval of the ADC board, the ADC has leased agriculture lands to farmers who present their farming plan to the board for review. The ADC does not provide a plan for farmers to follow. ADC works with a farmer to understand the needs and if possible support the farmer with the infrastructure to successfully prep, plant, harvest and market a crop.

The ADC has worked to add infrastructure to vacant land and with the support of consultants and contractors installed a network of reservoirs and main waterlines and this work continues."

2022: ADC reports Not Implemented Self-reported March 4, 2022, stating:

"ADC is currently developing the infrastructure, similar to being in the midst of construction of building. Development plans for the use of the infrastructure should be developed. Out-sourcing assistance for this task will be required in the near future."

Recommendation	Status of Recommendation
(14.) ADC should evaluate retaining consultants and other outside technical assistance to develop a current Hawai'i Agribusiness Plan, short- and long-term strategic plans, business and agricultural development plans, and other tasks necessary to carry out the purposes of Chapter 163D, HRS.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.
(15.) ADC should obtain and document approval by the Board of Agriculture for agricultural projects, agricultural development plans, and project facility programs, before implementation, as required by Section 163D-8.5, HRS.	 2023: ADC reports Not Implemented - N/A Self-reported March 16, 2023*, stating: "163D-8.5 was repealed. The ADC board reviews and determines if a project is approved or not." *Original response was dated February 14, 2023, but an amended response was sent via email on March 16, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.
(16.) ADC should obtain from the Board of Agriculture its policies and procedures for approval of ADC's projects under Section 163D-8.5, HRS, including any delegations of authority.	 2023: ADC reports Not Implemented - N/A Self-reported March 16, 2023*, stating: "163D-8.5 was repealed. The Department of Agriculture Chair, along with the Department of Land and Natural Resources and Department of Business, Economic Development and Tourism designees all sit on both the ADC board and the Department board. Additionally, the Department of the Attorney General has assured us that our current practice complies with Chapter 163D." *Original response was dated February 14, 2023, but an amended response was sent via email on March 16, 2023. 2022: ADC reports Implemented & Not Implemented Self-reported March 4, 2022, stating: "See Detailed Response to Recommendation No. 5. Additionally, the Department of Agriculture Chair, and the Department of Land and Natural Resources and Department of Business, Economic Development and Tourism designees sit on both the ADC board and the Department board. Finally, the Department of the Attorney General is in accord with ADC's method of compliance."

(17.) ADC should, twenty days before each legislative session, submit a report of the corporation's plans and activities to the Legislature and Governor, as required by Section 163D-19, HRS.

(18.a.) ADC should develop written policies and procedures relating but not limited to ADC Board oversight. The policies and procedures should address, among other things, the matters or types of matters that must be presented to the Board for information, consideration, and/or action; criteria establishing the actions which the **Executive Director may authorize without** the Board's approval, including powers delegated by the Board to the Executive Director, if any, as well as the process to periodically review the delegated authority; and the recordation of actions taken by the Board, which may include, among other things, confirmation of the Board's approvals, approvals with amendments, rejections, and/or deferrals.

(18.b.) ADC should develop written policies and procedures relating but not limited to land and other ADC-owned property disposition application processes. The policies and procedures should address, among other things, the internal processes for evaluating applications for use of ADCowned property (license, permit, right of entry, etc.), including criteria upon which applications are evaluated; and checklists to document completion of each step of the process, receipt of required information, and timely communication with the applicant.

Status of Recommendation

- **2023: ADC reports** Implemented Self-reported February 14, 2023.
- **2022: ADC reports Implemented** Self-reported March 4, 2022.
- 2023: ADC reports Implemented

Self-reported February 14, 2023.

2022: ADC reports Partially Implemented Self-reported March 4, 2022.

2023: ADC reports Implemented

Self-reported February 14, 2023.

2022: ADC reports Partially Implemented Self-reported March 4, 2022.

(18.c.) ADC should develop written policies and procedures relating but not limited to property management. The policies and procedures should address, among other things, the process to confirm the receipt of all required documentation and other information, such as certificates or other evidence of compliance with federal and state requirements, performance bonds or other security, certificates or other evidence of insurance; for inspection of ADC properties, including the information or types of information that should be documented and the frequency of inspections; for enforcement of license/ permit/right-of-entry terms and conditions, including, issuance of notices of default; to evaluate the need for and type of security measures for a specific parcel; and to document completion of required processes or activities.

(18.d.) ADC should develop written policies and procedures relating but not limited to file and document management. The policies and procedures should address, among other things, the types of documents retained by ADC and organization of those documents; staff responsibility for performing each file and document management task; document retention; and reporting of any release of personal information.

(19.) ADC should create an electronic database that includes, among other things, an inventory of the corporation's lands, improvements, and other assets. The database should include all information reasonably necessary to manage those assets, such as the material terms of licenses, permits, rights of entry, and other agreements to use or occupy ADC assets; and should allow ADC to generate reports necessary for management of its assets, such as current tenant lists, vacancy rates, rent rolls, rent reopening dates, and license, permit, or right of entry termination dates.

Status of Recommendation

2023: ADC reports Implemented

Self-reported February 14, 2023.

2022: ADC reports Partially Implemented Self-reported March 4, 2022.

2023: ADC reports Partially Implemented Self-reported February 14, 2023.

2022: ADC reports Partially Implemented Self-reported March 4, 2022.

- **2023: ADC reports** Partially Implemented Self-reported March 16, 2023*.
- *Status submitted March 16, 2023, but response dated March 4, 2022.
- **2022: ADC reports Partially Implemented** Self-reported March 4, 2022.

Recommendation	Status of Recommendation
(20.) ADC should create a filing system (or electronic document management system) that maintains documents in an organized manner and allows for the efficient retrieval of documents and/or files.	 2023: ADC reports Partially Implemented Self-reported February 14, 2023. 2022: ADC reports Partially Implemented Self-reported March 4, 2022.
(21.) ADC should evaluate the retention of a private property management company to manage some or all of ADC's properties.	 2023: ADC reports Not Implemented - Disagree Self-reported February 14, 2023, stating: "Hiring a consultant whose job can be performed by a union position requires exemption approvals. Prior property managers out-sourced by ADC via contract were not able to do all things that a property manager typically does because the scope of work of the property manager had to accommodate the fact that the vendor would not be doing union-type of work. ADC questions how other departments are able to outsource property management work without exemptions. The better solution is to create a property manager position within ADC. This would help ADC with it property management responsibilities while not violating collective bargaining agreements with the State." 2022: ADC reports Implemented

Self-reported March 4, 2022.

(22.) ADC should promulgate administrative rules to address, among other things, the application process for the use of ADC lands and other assets, including ADC's process for evaluating applications; ADC's administration and enforcement of the terms and conditions of licenses, permits, rights of entry, and other conveyance instruments, including those relating to inspections, notices of default, termination, eviction, and appeal rights; criteria and other procedures to create subsidiaries; criteria and other procedures to coventure, i.e., to invest in qualified securities of an agricultural enterprise, and to make direct investment in an agricultural enterprise; criteria and other procedures to apply and qualify for allowances and grants; criteria and other procedures to exercise ADC's right of withdrawal from licenses, permits, and rights of entry; and criteria and other procedures to apply and qualify for rent credits.

(23.) ADC should evaluate the need to procure insurance against loss in connection with ADC-owned properties.

Status of Recommendation

2023: ADC reports Implemented *

Self-reported February 14, 2023.

*Response indicated status as both "Implemented" and "Not Implemented – Disagree". Based on our review of the Detailed Response, we believe "Implemented" is the intended response.

2022: ADC reports Not Implemented & Not Implemented - Disagree Self-reported March 4, 2022.

"Detailed Response" section of self-reporting form was left blank.

2023: ADC reports Not Implemented - Disagree

Self-reported February 14, 2023, stating:

"The State of Hawaii is self-insured. All property owned by ADC is included in its inventory, and is afforded coverage. Additionally, all ADC tenants are required to carry liability, and if applicable, property insurance, to name ADC as an additional insured under their policies, and to provide proof of insurance on an annual basis. To the extent that a tenant has an extraordinary activity being conducted on ADC property, ADC can require additional riders as conditions of a tenant's tenure."

^{2022:} ADC reports Not Implemented - Disagree Self-reported March 4, 2022, stating: See above.

(24.) ADC should obtain an opinion from the State Procurement Office as to whether the corporation's practice of offering negotiated rent credits to tenants and prospective tenants in exchange for services in common areas, unoccupied properties, or properties occupied by other tenants, such as road and reservoir construction, and/or materials is permitted under the Hawai'i Procurement Code.

Status of Recommendation

2023: ADC reports	Implemented
Self-reported February	14, 2023.

2022: ADC reports Not Implemented - Disagree Self-reported March 4, 2022, stating:

"ADC has requested advice from the Department of the Attorney General on this recommendation."

(25.) ADC should attend training on the Hawaiʻi Procurement Code, Chapter 103D, HRS.	 2023: ADC reports Implemented Self-reported March 16, 2023*. *Status submitted March 16, 2023, but response dated March 4, 2022. 2022: ADC reports Implemented Self-reported March 4, 2022.
(26.) ADC should fill vacant staff positions with qualified persons in a timely manner.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.
(27.) ADC should develop and document annual performance goals and measures for each staff.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.
(28.) ADC should evaluate each staff's performance annually and document that evaluation.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.

Recommendation	Status of Recommendation
(29.) The Board of Directors should develop and document annual goals and performance measures for the Executive Director that allow the Board to evaluate the Executive Director's work, annually, to ensure compliance by the corporation with statutory requirements and achievement of its statutory purposes, among other things.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.
(30.) The Board of Directors should evaluate the Executive Director's performance annually based on the annual goals, performance measures, and other relevant criteria; document that evaluation.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.
(31.) The Board of Directors should document the specific authority delegated to the Executive Director, including, but not limited to, the types of access and use of ADC property for which the Executive Director can approve without notice to or approval by the Board; and the rent credits and other amendments to Board-approved contract terms for which the Executive Director can approve without notice to or approval by the Board.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.
(32.) The Board of Directors should attend training on the State's open meetings law (the Sunshine Law), Part I of Chapter 92, HRS.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.
(33.) The Board of Directors should ensure that the Board's minutes sufficiently document "[t]he substance of all matters proposed, discussed, or decided," among other things, as required by Section 92-9(a) (3), HRS.	 2023: ADC reports Implemented Self-reported February 14, 2023. 2022: ADC reports Implemented Self-reported March 4, 2022.